



# Hillsborough County Aviation Authority

Financial Statements, Other Financial Information  
and Compliance Reports

Year Ended September 30, 2024

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Tampa International Airport | Peter O. Knight Airport | Plant City Airport | Tampa Executive Airport

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## Independent Auditor's Report

RSM US LLP

Members of the Board of Directors  
Hillsborough County Aviation Authority

### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the Hillsborough County Aviation Authority (the Authority), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Authority, as of September 30, 2024, and the changes in financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, which raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension, and other postemployment benefit information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the GASB who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The Schedule of Expenditures of Federal Awards and State Financial Assistance, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and Chapter 10.550, *Rules of the Auditor General, State of Florida*, and the Schedule of Passenger Facility Charges Collected and Expended as required by the *Passenger Facility Charge Audit Guide for Public Agencies* issued by the Federal Aviation Administration are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Schedule of Expenditures of Federal Awards and State Financial Assistance (the Information) is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The Information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Information is fairly stated in all material respects in relation to the financial statements as a whole.

The Schedule of Passenger Facility Charges Collected and Expended (the Schedule) is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The Schedule provides relevant information that is not provided by the financial statements and is not intended to be a presentation in conformity with accounting principles generally accepted in the United States of America or a complete presentation in accordance with the cash basis of accounting. Under the cash basis, expenditures are recognized when paid rather than when the obligation is incurred, and receipts are recorded when cash is received rather than when earned. The Schedule has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule is fairly stated in all material respects in relation to the financial statements as a whole.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the schedule of bonds issued, redeemed and outstanding and the schedules of cash and investment transactions but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated March 27, 2025, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

*RSM US LLP*

Tampa, Florida  
March 27, 2025

# **Hillsborough County Aviation Authority** **Management’s Discussion and Analysis (Unaudited)**

## **Year Ended September 30, 2024**

The following management discussion and analysis (MD&A) of the financial performance and activity of the Hillsborough County Aviation Authority (the Authority) is to provide an introduction and understanding of the financial statements of the Authority for the fiscal year ended September 30, 2024, with selected comparative information for the year ended September 30, 2023.

The Authority is a self-supporting organization and generates revenues from airport users to fund operating expenses and debt service requirements. Capital projects are funded through the use of bonds, short-term financing, passenger facility charges, customer facility charges, federal and state grants and internally generated funds. Although empowered to levy ad valorem property taxes, the Authority has not collected any tax funds since 1973.

### **Financial and Activity Highlights – Fiscal Year (FY) 2024**

Fiscal Year 2024 stands out as one of the most successful financial years in the history of the Authority, propelled by record-breaking passenger traffic, operating revenues, and bottom-line performance. As the aviation industry continued its robust recovery, Tampa International Airport witnessed an 8.8% increase in passenger traffic over previous records, for a total of 25.2 million annual passengers. The strength of the regional economy and local passenger market coupled with the well-established leisure and business demand has helped drive the record financial performance for the Authority. The per passenger spending throughout the airport along with the passenger growth drove significant increases in the Authority’s parking, and concessions lines of business. In addition, the Authority earned record high interest income, as a result of prudent management of the Authority’s investment portfolio. With the strong top line revenue performance and management’s strategic approach to managing operating expenses and inflationary cost pressures, along with the successful debt transactions, including both new money and refunding, the Authority had the strongest financial performance in its history with a record bottom line contribution to reserves.

The Authority received a total of \$34.9 million in American Rescue Plan Act (ARPA) and Coronavirus Response and Relief Supplemental Appropriations Act (CRRSA) funds to reimburse related expenses in fiscal year 2023. As of FY2023 the Authority was fully reimbursed for its allocated funds referenced above.

The COVID-19 Federal Recovery Grants have been fully drawn and received as of FY2023 as summarized in the following table (in thousands).

	<b>CRRSA</b>		<b>ARPA</b>		<b>Total</b>
	<b>2024</b>	<b>2023</b>	<b>2024</b>	<b>2023</b>	
Tampa International	\$ -	\$ -	\$ -	\$ 29,812	\$ 29,812
Concessions	-	1,813	-	3,273	5,086
Total	\$ -	\$ 1,813	\$ -	\$ 33,085	\$ 34,898

**Hillsborough County Aviation Authority  
Management's Discussion and Analysis (Unaudited)**

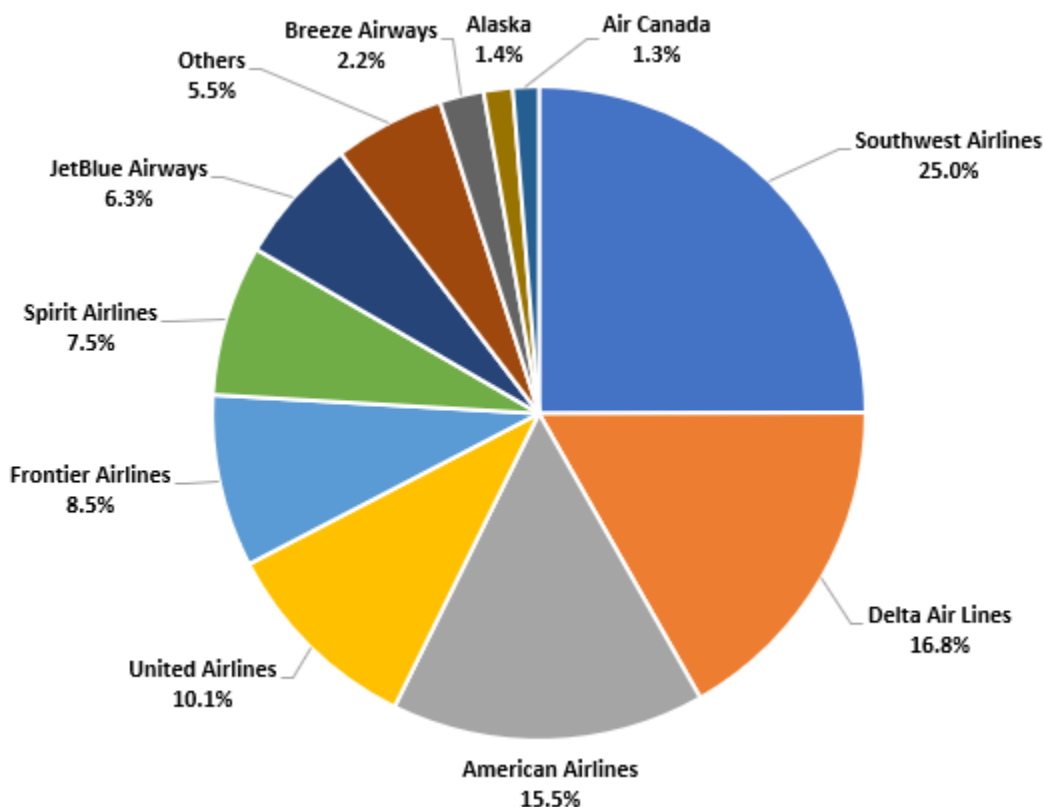
**Year Ended September 30, 2024**

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With the record traffic, the operating results for fiscal year 2024 also significantly exceeded historical levels. As a result, the Authority achieved record bottom-line growth, with days cash on hand reaching 860 days, well in excess of our 600-day floor. A positive net position of \$1.51 billion at the current fiscal year-end and a net position increase of \$153 million underscored the Authority's financial strength. A total of 25.2 million passengers traveled through the Airport in 2024, which was 8.6% higher than 2023, as the carriers added ten new markets over the course of the year for a total of 106 airports served. Passenger enplanements at the Airport for the fiscal year ended September 30, 2024, totaled 12.6 million, an 8.6% increase as compared with 11.6 million enplanements in 2023. As a result of these factors, the Airport's operating revenues grew to \$377.8 million, \$33.5 million or 9.7% higher than fiscal year 2023 operating revenues.

For fiscal year 2024, the top three airlines, in terms of passenger enplanements and market share were Southwest, Delta and American. Southwest remained the carrier with the highest market share at 25.0%, Delta was second at 16.8%, and American was third at 15.5%. During 2023, Southwest was the carrier with the highest market share at 25.8%, Delta was second at 17.4% and American was third at 16.0%.

The airline market share at Tampa International Airport for fiscal year ended September 30, 2024 is presented in the following chart.



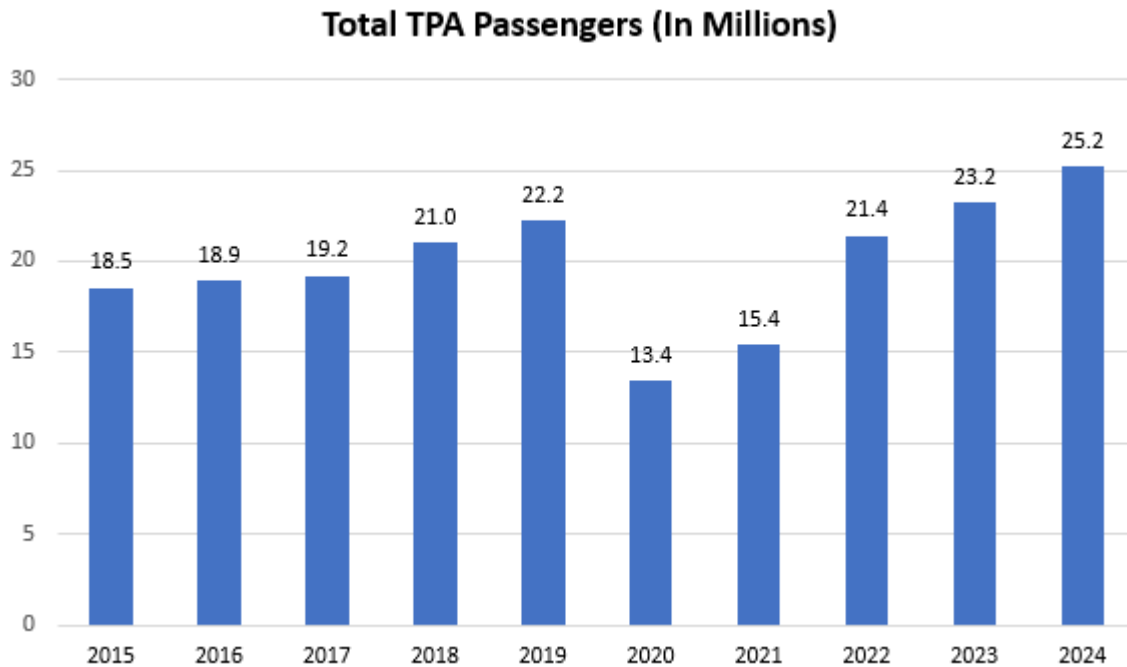


**Hillsborough County Aviation Authority  
Management's Discussion and Analysis (Unaudited)**

**Year Ended September 30, 2024**

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The following graph represents total passenger activity at Tampa International Airport (TPA) from fiscal years 2015 to 2024 to provide a snapshot of air traffic trends during the last ten years.



Landed weight in 2024 totaled 14,064,123 thousand pounds, compared to 13,438,182 thousand pounds in 2023. The number of landings for domestic and international flights was 92,743 for 2024, compared to 87,099 for 2023.

**Overview of the Financial Statements**

The Authority operates as a single enterprise fund with multiple cost centers. The financial statements are prepared on the accrual basis of accounting; therefore, revenues are recognized when earned and expenses are recognized when incurred. Capital assets are capitalized and depreciated, except land, over their useful life. This MD&A is intended to serve as an introduction to the basic financial statements, notes to the financial statements, and required supplementary information of the Authority. These statements and schedules, along with the MD&A, are designed to provide readers with an understanding of the Authority's financial position.

Basic Financial Statements

**The statement of net position** presents information on all of the Authority's assets, deferred outflows of resources, liabilities and deferred inflows of resources as of September 30, 2024. Increases or decreases in net position over time are relative indicators of the Authority's financial position.

**Hillsborough County Aviation Authority  
Management's Discussion and Analysis (Unaudited)**

**Year Ended September 30, 2024**

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**The statement of revenues, expenses and changes in net position** shows the results of the Authority's operations reflecting both operating and non-operating activities during the fiscal year ended September 30, 2024. Changes in net position reflect the fiscal year's operating impact upon our overall financial position. The statement summarizes the recording of financial transactions when underlying events occur, not the receipt or disbursement of cash.

**The statement of cash flows** relates to the cash and cash equivalent inflows and outflows as a result of financial transactions during the fiscal year and also include a reconciliation of operating income to the net cash provided by operating activities.

**The notes to the financial statements** provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain Required Supplementary Information concerning the Authority's defined benefit and OPEB plans for its employees.

Other Supplementary Information

Other supplementary information is presented following the required supplementary information, including schedule of bonds activity, major funds cash and investment transaction schedules, and expenditures of federal and state grants information.

**Hillsborough County Aviation Authority  
Management's Discussion and Analysis (Unaudited)**

**Year Ended September 30, 2024**

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**Financial Analysis**

Operating Revenues

The following table presents the total operating revenues for fiscal years 2024 and 2023 in thousands:

Revenue Sources	Year		Percent Change
	2024	2023	2023 to 2024
Passenger Airline Revenue	\$ 133,674	\$ 116,873	14.4%
Parking	104,506	95,251	9.7%
Rental Cars	52,253	51,695	1.1%
Concessions	45,831	43,119	6.3%
Commercial Rentals	13,194	12,962	1.8%
Ground Transportation	8,968	7,977	12.4%
Cargo	5,180	6,019	-13.9%
General Aviation	5,754	5,253	9.5%
SkyCenter Revenue	7,320	3,199	128.8%
Utilities Reimbursable and Others	1,085	1,876	-42.2%
Total	<u>\$ 377,765</u>	<u>\$ 344,224</u>	9.7%

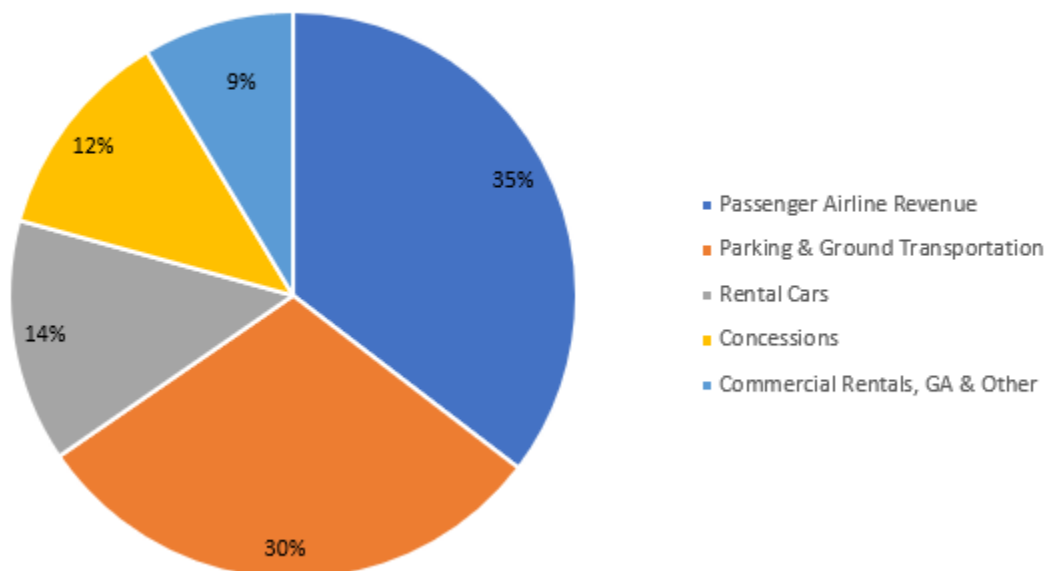
The following chart illustrates for the fiscal years 2024 and 2023 that approximately 37% of revenue sources were generated from aeronautical services; 63% of revenues were non-aeronautical revenues, derived from parking and ground transportation, rental cars, concessions, general aviation and other revenues.

**Hillsborough County Aviation Authority  
Management's Discussion and Analysis (Unaudited)**

**Year Ended September 30, 2024**

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**FY2024 Operating Revenues (In Millions)**



Overall, the total operating revenues of the Authority were \$377.8 million in fiscal year 2024, an increase of \$33.5 million, or 9.7% compared to 2023, with increases in most lines of business, led by passenger airline revenue, parking and concessions revenue, and the full-year impact of SkyCenter One rental revenue. Airline revenue continues to increase as a result of the Authority's cost-recovery rate-setting methodology, while parking revenue has increased as a result of the growth in passengers, coupled with an increased focus on revenue management through the Authority's pre-book parking solution.

The Authority's cost-recovery rate making methodology resulted in net-airline revenue of \$128.7 million, driving a cost per enplanement (CPE) of \$10.22. Parking revenue once again set a record, with revenue of \$104.5 million, an increase of \$9.3 million, or 9.7%, from 2023. Strong local demand for parking resulted in record daily levels throughout the year in all garages. The Authority's implementation of the pre-book parking reservation system has allowed the Authority to also revenue-manage the operation more efficiently and effectively manage peak demand conditions. Concessions revenue increased by 6.3%, or \$2.7 million from 2023 due to strong passenger growth. The Authority purchased the new SkyCenter One office building, which houses the Authority's administrative offices, in the Spring of 2023 and recognized \$3.2 million of tenant revenue for the first 6 months of ownership during FY2023. The full-year impact of the Authority's purchase of SkyCenter One in FY2024 drove revenue of \$7.3 million, an increase of \$4.1 million, or 128.8% when compared to the prior year. Ground transportation revenue increased by 12.4% versus 2023 due to a combination of passenger growth and increased per-trip fees. Rental car revenues increased by 1.1% with the increase in passenger traffic slightly offsetting the lower revenue per rental transaction.

The commercial rentals, including maintenance hangar, fuel farm, nonaviation related rentals, and general aviation, increased approximately \$0.7 million, or 4.0% when compared to 2023 levels, whereas Utilities Reimbursables and other revenues decreased \$0.8 million, or 42.2% from FY2023 due to a combination of the elimination of certain federal police and canine reimbursements and the GASB 87 leases reporting requirements. The Authority's cargo business declined by \$0.8 million, or 13.9% as a result of the end of Amazon's operations at TPA.

**Hillsborough County Aviation Authority  
Management's Discussion and Analysis (Unaudited)**

**Year Ended September 30, 2024**

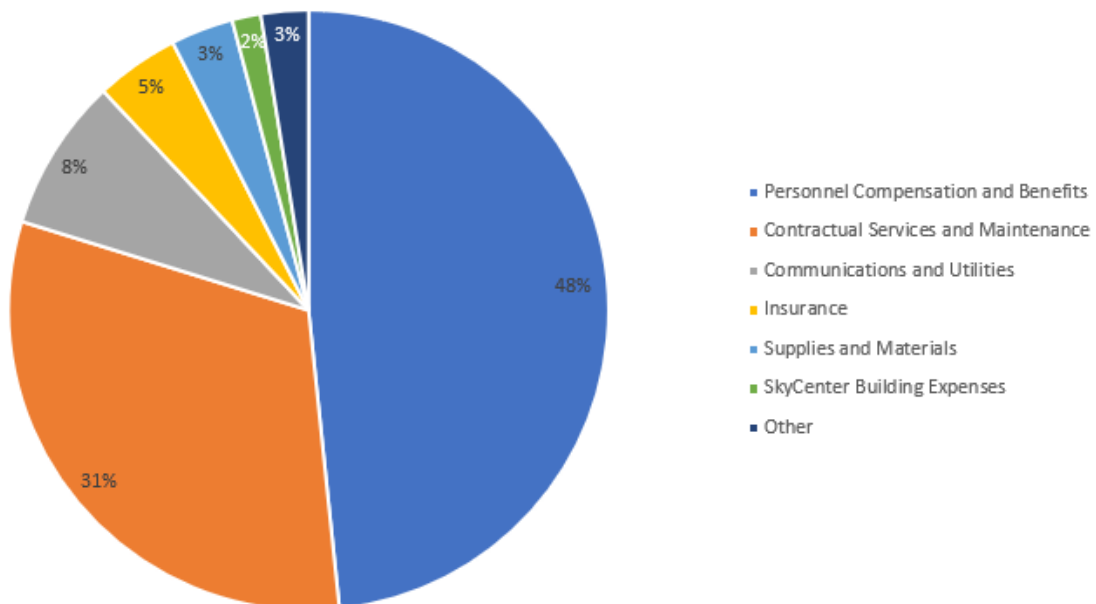
Operating Expenses

The following table presents the total operating expense classifications by business units for fiscal years 2024 and 2023 in thousands:

Expense Classification	Year		Percent Change
	2024	2023	2023 to 2024
Personnel Compensation and Benefits	\$ 93,869	\$ 86,588	8.4%
Contractual Maintenance	31,845	29,535	7.8%
Contractual Services	29,135	27,095	7.5%
Communications and Utilities	16,006	16,811	-4.8%
Pension Adjustment	266	13,483	-98.0%
Insurance	8,742	6,960	25.6%
Supplies and Materials	6,552	5,537	18.3%
SkyCenter Building Expenses	3,009	3,732	-19.4%
Other	4,897	2,149	127.9%
Total	<u>\$ 194,321</u>	<u>\$ 191,890</u>	1.3%

The following chart shows the major expense categories and their percentages to the total operating expenses in fiscal year 2024:

**FY24 Operating Expenses (In Millions)**



**Hillsborough County Aviation Authority  
Management's Discussion and Analysis (Unaudited)**

**Year Ended September 30, 2024**

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The Authority continues to see cost increases across all main expense categories including Contractual Maintenance, Utilities, Contractual Services, Insurance and Personnel expenses.

Total operating expenses were \$194.3 million for fiscal year 2024, which represents a \$2.4 million, or 1.3% increase compared to fiscal year 2023. A comparative analysis of major expenses indicates that the gross payroll expenses increased by \$7.3 million, or 8.4%. This increase is primarily attributable to a combination of hiring of staff concurrent with the airports strong passenger growth, along with the annual salary merit adjustment, which increased approximately \$3.7 million for salaries and wages, \$2.1 million for Florida Retirement System and FICA contributions, \$1.0 million for health insurance related costs.

Non-personnel costs were \$4.8 million lower than fiscal year 2023. Contracted services and maintenance costs increased by \$4.4 million, or 7.7% higher than prior fiscal year. Utilities and insurance expenses increased by \$1.0 million, or 4.1%. The Authority's insurance costs increased \$1.8 million, or 25.6%. Supplies, materials and equipment expenses increased by \$1.0 million, or 18.3%. Other expenses relating to cloud information technology service, travel and business promotions also increased by \$2.7 million, or 127.9% as a result of normal business operations and increased marketing activities for air service development.

**Hillsborough County Aviation Authority  
Management's Discussion and Analysis (Unaudited)**

**Year Ended September 30, 2024**

Revenues, Expenses and Changes in Net Position

The following table is a summary of the statements of revenues, expenses and changes in net position in thousands:

	Year		Change
	2024	2023	2023 to 2024
Operating Revenues	\$ 377,765	\$ 344,224	\$ 33,541
Operating Expenses	194,321	191,890	2,431
Signatory Airline Revenue Sharing	4,997	4,564	433
Operating Income before Depreciation and Amortization	178,447	147,770	30,677
Depreciation and Amortization	181,546	178,969	2,577
Operating Loss	(3,099)	(31,199)	28,100
Net Nonoperating Revenue (Expense)	(9,405)	8,223	(17,628)
Capital Contributions	165,020	117,610	47,410
Increase in Net Position	\$ 152,516	\$ 94,634	\$ 57,882

In fiscal year 2024, operating income before depreciation and amortization was \$178.4 million, an increase of \$30.7 million compared to the prior year, which indicates a steady increase in passenger traffic and business growth during fiscal year 2024.

Depreciation and amortization expenses were \$181.5 million in 2024, an increase of \$2.6 million compared with 2023, due to the completion of certain projects being added into the capital assets during FY2024.

Net non-operating revenues in fiscal year 2024 increased \$17.6 million compared to fiscal year 2023, which can be attributable to the increases of \$9.6 million in interest earnings resulting from the Authority's prudent expansion of investment portfolio and steady interest rates throughout the fiscal year, \$6.4 million in unrealized gain in accordance with fair market value reporting under the GASB Statement No. 72, Fair Value Measurement and Application (GASB 72), a decrease of \$1.7 million debt service interest expense, and a decrease of \$4.0 million in loss on disposal of capital assets. These positive variances help offset a decrease of \$32.5 million in the Federal ARPA Act funds, which were fully drawn and received as the end of FY2023.

Capital contributions consist of Federal and State Grants, Federal Reimbursements, Passenger Facility Charges (PFCs), and Customer Facility Charges (CFCs), which are being received to fund various construction projects and the land acquisition program at the Airport. PFCs are collected at a \$4.50 per passenger level by the airlines, of which \$4.39 is remitted to the Authority. CFCs are collected at \$5.95 per transaction day for current on-airport companies.

In fiscal year 2024, total capital contributions increased by \$47.4 million, compared with fiscal year 2023. The major drivers for the change were an increase of \$2.5 million in PFC revenues reflecting the passenger traffic growth during the current fiscal year, \$2.1 million increase in net CFC collections as a result of the strong growth in the travel market, in addition to a \$42.8 million increase in federal and state grants and reimbursements.

**Hillsborough County Aviation Authority  
Management's Discussion and Analysis (Unaudited)**

**Year Ended September 30, 2024**

Statement of Net Position

The following table (in thousands) is a summary of the Authority's total assets, deferred outflows, total liabilities, deferred inflows and net position in thousands. An overall increase of \$152.5 million in net position, particularly with \$7.6 million increase in net investment in capital assets indicates the Authority's ability to generate profits and reinvest in the capital assets. Approximately \$22.8 million and \$122.1 million increase in both restricted and unrestricted net positions in current fiscal year, compared to the prior year, reflects the Authority's continued improvements in financial reserves and liquidity levels to support its operations and future development during fiscal year 2024.

	Year		Change
	2024	2023	2023 to 2024
<b>ASSETS</b>			
Current Assets	\$ 734,712	\$ 501,100	\$ 233,612
Capital Assets, Net	2,462,089	2,375,350	86,739
Other Non-Current Assets	1,093,678	853,383	240,295
Total Assets	4,290,479	3,729,833	560,646
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred Loss on Refunding of Debt	-	2,575	(2,575)
Deferred Outflows on Pension Related Amounts	16,874	17,113	(239)
Deferred Outflows on OPEB Related Amounts	1,586	1,543	43
Total Deferred Outflows of Resources	18,460	21,231	(2,771)
<b>LIABILITIES</b>			
Current Liabilities	153,512	120,671	32,841
Non-Current Liabilities	2,213,866	1,806,733	407,133
Total Liabilities	2,367,378	1,927,404	439,974
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred Gain on Refunding of Debt	2,529	130	2,399
Deferred Inflows on Leases	419,564	461,963	(42,399)
Deferred Inflows on Pension Related Amounts	8,702	3,005	5,697
Deferred Inflows on OPEB Related Amounts	2,636	2,948	(312)
Total Deferred Inflows of Resources	433,431	468,046	(34,615)
<b>NET POSITION</b>			
Net Investment in Capital Assets	949,964	942,356	7,608
Restricted	159,472	136,670	22,802
Unrestricted	398,694	276,588	122,106
Total Net Position	\$ 1,508,130	\$ 1,355,614	\$ 152,516



**Hillsborough County Aviation Authority  
Management's Discussion and Analysis (Unaudited)**

**Year Ended September 30, 2024**

Assets

Current assets at September 30, 2024 totaled \$734.7 million, an increase of \$233.6 million from the prior fiscal year. The major contributing factors are increases in cash and cash equivalents balance by \$32.8 million as the Authority put more funds into the investment pools to gain a high rate of return and in demand withdrawal capability, and an increase of \$200.3 million in Investments, due to the receipt of new bond money issued late in FY2024, which offset a decrease of \$5.9 million in government grants receivable.

Capital Assets, Net of Depreciation and Amortization Excluding GASB 87 Leased Assets and SBITAs Right to Use Subscriptions (in Thousands)

	Year		Change 2023 to 2024	
	2024	2023	\$	%
Land	\$ 217,354	\$ 217,354	\$ -	0.0%
Construction in Progress	332,348	258,567	73,781	28.5
Equipment – Net	27,720	20,506	7,214	35.2
Buildings and Improvements – Net	1,876,640	1,872,141	4,499	0.2
Total Capital Assets – Net	\$ 2,454,062	\$ 2,368,568	\$ 85,494	3.6%

The increase of \$85.5 million in net capital assets from fiscal year 2023 to 2024 is primarily attributable to the Authority's completion of the Master Plan Phase 2 projects and other airport improvement projects in the amount of \$186.4 million, which increased \$11.7 million in net depreciable assets, and \$73.8 million in non-depreciable assets. Fiscal Year 2024 completed projects to be depreciated are listed in the following table.

Completed Projects (In Millions)	2024
UPS Air Cargo Expansion	\$ 73.5
Monorail System Replacement	32.6
North Rental Car Parking Apron	23.8
Tampa Executive Airport Projects	11.2
North Air Cargo Facility Redevelopment	6.1
Airfield Maintenance Building Refurbishment	5.8
Tampa International Airport Master Plan Update	4.2
Demolition of Red Side Rental Car Garage and Airside D Guideway	4.1
FY23 and FY22 ITS Capital Commodity	3.9
Main Terminal and Airside Chair Reupholster and Replacement	3.2
COBUS Acquisition	3.1
Airfield Drainage Rehabilitation	2.3
FY23 Main Terminal LED Technology Refresh	2.3
Tampa Fuel Committee	2.0
Main Terminal Elevator Modernization	1.4
Airside A Passenger Boarding Bridge Replacement	1.1
Other Projects	5.8
Total	\$ 186.4

**Hillsborough County Aviation Authority  
Management's Discussion and Analysis (Unaudited)**

**Year Ended September 30, 2024**

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The capital assets depreciation of \$176.1 million and net loss on retirements of \$5.1 million offset the increase in net capital assets. See Note 7 for a detailed discussion of capital assets.

At September 30, 2024, non-current cash, investments and receivables of \$1,093.7 million increased \$240.3 million in total, of which was primarily attributable to an increase of \$253.4 million placed in non-current investments from the 2024 bond proceeds, the investment horizon matching the pace of anticipated construction expenditures. An increase in cash and cash equivalents of \$23.7 million also contributed to the increase.

Decreases in non-current leases receivable of \$36.7 million, and passenger facility charges receivable of \$0.1 million offset the increase in restricted non-current assets.

Deferred outflows of resources decreased by \$2.8 million, primarily due to pension and other post-employment benefits (OPEB) reporting requirements, which resulted in an increase in deferred outflows of \$2.8 million in Florida Retirement System (FRS) and OPEB related amounts.

Deferred inflows of resources decreased by \$34.6 million at September 30, 2024. This decrease was primarily caused by decreases in deferred inflows related to leases of \$42.4 million. This decrease was offset by increases in other deferred inflow items. A deferred gain on refunding of debt in the amount of \$5.3 million was recognized as a result of the 2024 Series A Bonds refunding, which also offset the existing amortization of deferred loss on refunding debt. There was also a net increase of \$5.4 million in pension and OPEB related inflows.

**Hillsborough County Aviation Authority  
Management's Discussion and Analysis (Unaudited)**

**Year Ended September 30, 2024**

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Liabilities

Current liabilities, with a balance of \$153.5 million at September 30, 2024, were \$32.8 million higher than the balance of the prior fiscal year. The change is primarily attributable to increases in current revenue bonds payable of \$34.1 million, accrued project expenditures of \$4.1 million, and accounts payable – trade of \$3.1 million. Decreases in the SkyCenter Building allowance and accrued expenses of \$5.6 million, accrued expenses of \$1.7 million, and accounts payable – construction of \$0.8 million, offset the increase in current liabilities.

At September 30, 2024, non-current liabilities totaled \$2.2 billion, an increase of \$407.2 million, as compared with the balance of prior fiscal year end. The decrease is primarily attributable to the increase in revenue bonds payable of \$412.0 million due to the issuance of a refunding bond and construction bond in FY2024, and an increase in subscription IT liabilities of \$1.0 million.

Net Position

The increase in net position over the two years can be primarily attributable to strong annual financial operating results in fiscal year 2024, the improving passenger traffic levels starting with fiscal year 2021, including the impact of the cost-recovery rate making methodology, as well as the Federal ARPA and CRRSA Act relief funds received in 2022 and 2023. The Authority has taken various actions to sustain its financial stability and continued to invest cautiously in capital assets funded through its operating revenues, PFC and CFC collections. Even though the Authority's investment in capital assets is reported net of related debt, it should be noted that the Authority's revenues, including PFC revenues and CFC revenues are utilized to repay the debt in accordance with the Trust Agreement.

A portion of the net position represents resources is subject to bond covenants or other restrictions. Such funds are held to meet bond sinking fund and debt service reserve requirements (see Note 8).

**Hillsborough County Aviation Authority  
Management's Discussion and Analysis (Unaudited)**

**Year Ended September 30, 2024**

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**Airline Rates and Charges**

Effective October 1, 2020, the Authority Board approved the Tampa International Airport Airline Rates, Fees and Charges Resolution (Resolution). The Resolution provides a cost-recovery rate setting methodology for all areas of the facility within the airline cost centers, including both per-use and leased areas. Passenger air carriers that have an active Space Rental Agreement for space within the Terminal Complex or an all-cargo air carrier that has an active lease of space within the Authority's Cargo Cost and Revenue Center will be considered Signatory Airlines. The Resolution provides formulas for Fiscal Year-End Settlement and Revenue Sharing for Signatory Airlines.

Rates and charges are calculated on an annual basis and reviewed and adjusted, if necessary, throughout each fiscal year to ensure that sufficient revenues are generated to satisfy all requirements of the Authority's Trust Agreement.

The following table summarizes passenger airline rents, landing fees, net revenue sharing and cost per enplaned (departing) passenger for fiscal years ended September 30 (in thousands).

Passenger Airline Costs	2024	2023
Airline Landing Fees	\$ 30,213	\$ 26,956
Landside Terminal Rentals and Fees	47,585	44,430
Airside Building Rentals and Fees	55,876	45,487
Total Airline Fees and Charges	133,674	116,873
Less Airline Revenue Sharing	(4,997)	(4,564)
Net Airline Fees and Charges	\$ 128,677	\$ 112,309
Enplaned Passengers	12,585	11,561
Airline Cost per Passenger	\$ 10.22	\$ 9.71

**Hillsborough County Aviation Authority  
Management's Discussion and Analysis (Unaudited)**

**Year Ended September 30, 2024**

**Capital Improvement Program**

In fiscal year 2024, the Authority received the Board's approval for the capital program budget totaling \$95.7 million, with \$57.4 million of that amount coming from Authority funds, and the rest of the projects were funded with federal and state grants, bond proceeds, PFCs. Projects in the fiscal year 2024 budget include on-going annual capital needs, such as the replacement or upgrade of various systems, rehabilitation of structures, as well as various initiatives at the general aviation facilities. Approved major projects were:

Approved Projects (In Millions)	2024
Airside E Shuttle Cars, Running Surface, Power and Signal Rail Replacement	\$ 19.9
Tampa Executive Airport Projects	15.9
Westside Checked Baggage Screening System Relocation and Upgrades (Design Only)	9.8
PARCS Equipment Replacement	9.3
RPZ and Approach Areas - Aerials & Tree Trimming (All Airports)	5.3
Light Detection and Ranging (LIDAR)	5.0
TPA Real Estate Development - PH2	4.0
Add Shoulders to TW J East of RW 1R - Construction Only	2.6
GA Facility Rehabilitation	2.6
Main Terminal LED Technology Refresh	2.6
TPA Structural and Pavement Rehabilitation	2.3
FY ITS Commodity Purchases	1.9
Fire Alarm System Upgrades for Main Terminal, STPG, LTPG	1.7
Airside E Cooling Tower Refurbishment	1.7
Departure Drive Rehabilitation	1.7
Replace ARFF Vehicle (ARFF 91 Striker 1500 - 2006)	1.6
Runway Edge Lighting and RW 36 PAPI Lights Replacement (TPF)	1.5
Baggage Handling Systems Servers Upgrade/Enhancement	1.5
TPA Fuel Committee Projects	1.1
Common Use Passenger Processing System Enhancement	1.0
Other Projects	2.7
<b>Total</b>	<b>\$ 95.7</b>

During fiscal year 2024, the Authority substantially completed \$186.4 million in capital projects. A list of completed projects in 2024 is provided in the Capital Assets section.

In April 2024, PFC Application #12, authorizing PFC collections in the amount of \$25.5 million, was approved by the Federal Aviation Authority, bringing the total collection authority for all PFC applications to \$1.725 billion. Through September 30, 2024, \$987.3 million has been collected under these approved applications. Expenditures under the PFC applications through September 30, 2024, totaled over \$862.5 million. Expenditures in excess of collections are funded from the issuance of PFC-backed revenue bonds, and bank notes or from Authority funds that will be reimbursed from PFCs.

**Hillsborough County Aviation Authority  
Management's Discussion and Analysis (Unaudited)**

**Year Ended September 30, 2024**

**Debt Management**

At the end of fiscal year 2024, the Authority had general airport revenue bonds outstanding in the total amount of \$2.1 billion. Of this total, \$85.81 million is reported as the current liability. A schedule of the Authority's debt activity for the years ended September 30, 2024 and 2023 (in thousands) is as follows:

	2024	2023	2023 to 2024	
			Amount	%
Outstanding Bonds	\$ 2,081,165	\$ 1,668,720	\$ 412,445	24.7%
Net Unamortized Bonds Premium	131,106	97,734	33,372	34.1%
Total Debt	<u>\$ 2,212,271</u>	<u>\$ 1,766,454</u>	<u>\$ 445,817</u>	<u>25.2%</u>

The Authority's bond covenants require that revenues available to pay debt service, as defined in the Trust Agreement, exceed 1.25 times the annual debt service amount. The debt service coverage ratio for the three fiscal years ended September 30, are presented in the following table:

	Requirement	2024	2023
Senior Debt Service Coverage	1.25x	3.79x	4.25x
Subordinated Debt Service Coverage	1.25x	7.31x	7.46x
Subordinated Debt Service Coverage (3rd Lien)	1.15x	3.10x	3.30x
CFC Debt Service Coverage	1.50x	1.68x	1.59x

As of September 30, 2024, the public underlying ratings for the Authority's outstanding senior revenue bonds, subordinated PFC backed revenue bonds, and CFC-backed revenue bonds with stable outlook are listed in the following table:

Bonds Ratings	Senior Lien	Subordinated Lien	CFC-Backed Lien
Fitch	AA-	AA-	
Moody's	Aa3	A1	A3
S&P	AA-	A+	A
Kroll	AA	AA-	A+

**Hillsborough County Aviation Authority  
Management's Discussion and Analysis (Unaudited)**

**Year Ended September 30, 2024**

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The Airport's strong origin and destination market in and around Tampa, Florida, the growing service area led to enplanement growth of 18% between 2015 and 2019 and relatively faster recovery of traffic following the pandemic, and enplanement in FY2024 exceeded 2019 level by 13.5%, reflected in its strong ratings. The Authority's actions preserved a high liquidity profile of 860 days cash on hand in 2024. The ratings also reflect very strong net revenue debt service coverage ratios (DCSR) in current year and over the next few years, as the improved revenue collection from the airport's rates by ordinance structure on net revenue. Based on the Airport continuing growth trend, the outlook is viewed as stable by all rating agencies.

**Economic Outlook**

During fiscal year 2024, the airline industry continued to see strong demand and TPA was no exception, with record passenger traffic of 25.2 million passengers and numerous new airlines commencing and announcing service to TPA. In order to support this continued growth, the Authority is in the midst of expanding the Airside A & E Security checkpoints and in the design phase of a new 16-gate international Airside D. These projects will be completed in 2025 and 2027, respectively, with Airside D completing the Phase 3 of the 2012 Master Plan. Moving beyond Airside D, the Authority is working with Ricondo & Associates, the Authority's Airport Master Planner, to identify and outline plans for future enhancements to the campus footprint, which will allow the Airport to continue to maintain the outstanding level of customer service and to serve the community in the medium term and beyond. The strong economic growth of the Tampa Bay region along with the record leisure traffic has helped Tampa International Airport (TPA) continue to drive record financial performance and maintain its strong credit rating. The Authority is also proud to have been ranked within the top 2 airports by J.D. Power's Large Hub Airport Satisfaction Study in North America for a 3rd consecutive year, which further illustrates the world-class reputation within the industry.

**Request for Information**

This financial report is designed to provide a general overview of the Authority's finances and to demonstrate the Authority's accountability for the funds it receives and expends. Questions concerning this report or requests for additional information should be addressed to Damian Brooke, Executive Vice President of Finance and Procurement, Tampa International Airport, P.O. Box 22287, Tampa, FL 33622. Information of interest may also be obtained on the Authority's website at [TampaAirport.com](http://TampaAirport.com).

## **BASIC FINANCIAL STATEMENTS**



**Hillsborough County Aviation Authority**

**Statement of Net Position**

**September 30, 2024**

**(In Thousands)**

<b>ASSETS</b>	
<b>CURRENT ASSETS</b>	
Unrestricted:	
Cash and Cash Equivalents	\$ 273,420
Investments	71,434
Accounts Receivable	17,369
Accrued Interest Receivable	7,134
Lease Receivable	57,080
Prepays	5,931
Government Grants Receivable	15,388
Other Assets	2,916
Total Unrestricted Assets	<u>450,672</u>
Restricted:	
Cash and Cash Equivalents	45,329
Investments	238,711
Total Restricted Assets	<u>284,040</u>
Total Current Assets	<u>734,712</u>
<b>NONCURRENT ASSETS</b>	
Capital Assets:	
Land	217,354
Construction in Progress	332,348
Building, Equipment and Improvements	3,975,749
Right-to-Use Leased Equipment	1,089
Right-to-Use Subscription IT Assets	12,766
Total Capital Assets	<u>4,539,306</u>
Less Accumulated Depreciation	(2,071,389)
Less Accumulated Amortization for Right-to-Use Leased Equipment	(700)
Less Accumulated Amortization for Right-to-Use Subscription IT Assets	(5,128)
Total Capital Assets, Net	<u>2,462,089</u>
Cash and Cash Equivalents, Restricted	211,077
Investments, Unrestricted	104,165
Investments, Restricted	389,389
Lease Receivable, Unrestricted	382,716
Passenger Facility Charges Receivable, Restricted	6,331
Total Noncurrent Assets	<u>3,555,767</u>
Total Assets	<u>4,290,479</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred Outflows on Pension Related Amounts	16,874
Deferred Outflows on OPEB Related Amounts	1,586
Total Deferred Outflows of Resources	<u>18,460</u>

(Continued)

**Hillsborough County Aviation Authority**

**Statement of Net Position (Continued)**

**September 30, 2024**

**(In Thousands)**

<b>LIABILITIES</b>	
<b>CURRENT LIABILITIES</b>	
Payable from Unrestricted Assets:	
Accounts Payable – Construction	\$ 1,663
Accrued Airline Revenue Sharing	4,997
Accounts Payable – Trade	9,804
Accrued Expenses	16,096
Accrued Project Expenditures	16,254
SkyCenter Building Allowance and Accrued Expenses	1,490
Lease Liability	277
Subscription IT Liability	2,319
Other Liabilities	4,027
Total Current Liabilities Payable from Unrestricted Assets	<u>56,927</u>
Payable from Restricted Assets:	
Accounts Payable – Construction	10,723
Accrued Interest Payable	50
Current Maturities of Revenue Bonds Payable	85,812
Total Current Liabilities Payable from Restricted Assets	<u>96,585</u>
Total Current Liabilities	<u>153,512</u>
<b>NONCURRENT LIABILITIES</b>	
Revenue Bonds Payable, Net of Current Maturities	2,126,459
Lease Liability	121
Subscription IT Liability	5,367
Net Pension Liability	72,345
Total OPEB Liability	5,586
Other Liabilities	3,988
Total Noncurrent Liabilities	<u>2,213,866</u>
Total Liabilities	<u>2,367,378</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred Gain on Refunding of Debt	2,529
Deferred Inflows on Leases	419,564
Deferred Inflows on Pension Related Amounts	8,702
Deferred Inflows on OPEB Related Amounts	2,636
Total Deferred Inflows of Resources	<u>433,431</u>
<b>NET POSITION</b>	
Net Investment in Capital Assets	949,964
Restricted for:	
Passenger Facility Charge Purposes	108,036
Customer Facility Charge Purposes	48,969
Other Purposes	2,467
Unrestricted	398,694
Total Net Position	<u>\$ 1,508,130</u>

See accompanying notes to the financial statements.

## Hillsborough County Aviation Authority

### Statement of Revenues, Expenses and Changes in Net Position Year Ended September 30, 2024 (In Thousands)

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#### OPERATING REVENUES

Passenger Airline Revenue	\$	133,674
Parking		104,506
Rental Cars		52,253
Concessions		45,831
Commercial Rentals		13,194
Ground Transportation		8,968
Cargo		5,180
General Aviation		5,754
SkyCenter Revenue		7,320
Utilities Reimbursable and Others		1,085

Total Operating Revenues		<u>377,765</u>
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#### OPERATING EXPENSES

Personnel Compensation and Benefits	93,869
Contractual Maintenance	31,845
Contracted Services	29,135
Communications and Utilities	16,006
Pension Adjustment	266
Insurance	8,742
Supplies and Materials	6,552
SkyCenter Building Expenses	3,009
Other	4,897

Total Operating Expenses	<u>194,321</u>
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Signatory Airline Net Revenue Sharing	<u>4,997</u>
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<b>Operating Income Before Depreciation and Amortization</b>	<u>178,447</u>
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#### DEPRECIATION

Depreciation and Amortization	178,676
Right-to-Use Leases Amortization	272
Right-to-Use Subscription IT Amortization	2,598
Total Depreciation and Amortization	<u>181,546</u>

<b>OPERATING LOSS</b>	<u>(3,099)</u>
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(Continued)

**Hillsborough County Aviation Authority**

**Statement of Revenues, Expenses and Changes In Net Position (Continued)**  
**Year Ended September 30, 2024**  
**(In Thousands)**

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**NONOPERATING REVENUES AND EXPENSES**

Interest Income	\$	41,054
Lease Interest Income		12,250
Net Unrealized Investment Gain		9,358
Interest Expense		(66,980)
Loss on Disposal of Capital Assets		(5,087)
Total Nonoperating Revenues and Expenses		<u>(9,405)</u>

**CHANGE IN NET POSITION BEFORE CAPITAL CONTRIBUTIONS** (12,504)

**CAPITAL CONTRIBUTIONS**

Passenger Facility Charges	48,401
Federal and State Grants	85,198
Federal Reimbursements	1,235
Customer Facility Charges – Net	30,186
Total Capital Contributions	<u>165,020</u>

**CHANGE IN NET POSITION** 152,516

Total Net Position – Beginning of Year 1,355,614

**TOTAL NET POSITION – END OF YEAR** \$ 1,508,130

See accompanying notes to the financial statements.

**Hillsborough County Aviation Authority**

**Statement of Cash Flows**  
**Year Ended September 30, 2024**  
**(In Thousands)**

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**CASH FLOWS FROM OPERATING ACTIVITIES**

Operating Cash Receipts from Customers	\$ 382,105
Cash Payments to Suppliers for Goods and Services	(132,422)
Cash Payments to Employees for Services	(73,198)
Net Cash Provided by Operating Activities	<u>176,485</u>

**CASH FLOWS FROM CAPITAL AND RELATED  
FINANCING ACTIVITIES**

Proceeds from Issuance of Revenue Bonds	597,220
Principal and Interest Paid on Revenue Bonds Refundings	(89,975)
Payments of Bonds Issue Costs	(2,558)
Principal Paid on Revenue Bond Maturities	(51,690)
Interest Paid on Revenue Bonds and Bank Notes	(70,869)
Acquisition and Construction of Capital Assets	(264,311)
Rental Car Customer Facility Charges	30,186
Federal and State Grants	92,317
Passenger Facility Charges	48,523
Net Cash Provided by Capital and Related Financing Activities	<u>288,843</u>

**CASH FLOWS FROM INVESTING ACTIVITIES**

Purchases of Investment Securities	(794,929)
Proceeds from Maturities of Investment Securities	350,625
Income Received on Investments	35,487
Net Cash Used in Investing Activities	<u>(408,817)</u>

**NET CHANGE IN CASH AND CASH EQUIVALENTS**

56,511

Cash and Cash Equivalents – Beginning of year

473,315

**CASH AND CASH EQUIVALENTS – END OF YEAR**

\$ 529,826

Reconciliation to Statement of Net Position:

Cash and Cash Equivalents – Unrestricted	\$ 273,420
Cash and Cash Equivalents – Current Restricted	45,329
Cash and Cash Equivalents – Non Current Restricted	211,077
	<u><u>\$ 529,826</u></u>

(Continued)

**Hillsborough County Aviation Authority**

**Statement of Cash Flows (Continued)**  
**Year Ended September 30, 2024**  
**(In Thousands)**

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**RECONCILIATION OF OPERATING LOSS TO NET CASH  
PROVIDED BY OPERATING ACTIVITIES**

Operating loss	\$	(3,099)
Adjustments to Reconcile Operating Loss to Net Cash		
Provided by Operating Activities:		
Adjustments for Lease Revenue and Expense		3,106
Depreciation and Amortization		178,676
Right-to-Use Lease Amortization		272
Right-to-Use IT Subscription Amortization		2,598
Increase in Accounts Receivable		216
Increase in Prepaid Insurance and Other Assets		(140)
Decrease in Accounts Payable – Trade		3,078
Decrease in Accrued Expenses		(7,044)
Increase in Other Liabilities		(1,477)
Increase in Pension and OPEB Related Liabilities		299
Net Cash Provided by Operating Activities	\$	176,485

Noncash Investing, Capital and Financing Activities:

Unrealized Gain on Investments	\$	9,358
Amortization of Bond Premium – Net	\$	4,988
Amortization of Deferred Gain on Bond Refundings	\$	(2,529)
Amortization of Deferred Inflows on Leases	\$	(419,564)
Accounts Payable – Construction	\$	(12,386)
Accrued Project Expenditures	\$	(16,254)
Government Grant Receivable	\$	15,388
Lease Receivable	\$	439,796
Right-to-Use Lease Liability	\$	(398)
Right-to-Use Subscription IT Liability	\$	(7,686)

See accompanying notes to financial statements.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 1. General

**Description:** The Hillsborough County Aviation Authority (the Authority) was created in 1945 as an independent special district governed by the Hillsborough County Aviation Authority Act, Chapter 2003-370, Laws of Florida (the Act). The Act provides that the Authority has exclusive jurisdiction, control, supervision and management over all public airports within Hillsborough County. As such, the Authority is authorized to issue revenue bonds to finance the construction of aviation-related projects. Revenue bonds issued by the Authority are payable solely from revenues of the Authority and are not obligations of the City of Tampa, Hillsborough County or the State of Florida. Pursuant to the general laws of Florida, the Authority owns and operates Tampa International Airport (the Airport), and three general aviation airports, including Peter O. Knight, Plant City and Tampa Executive (collectively, the Airport System).

**Basis of presentation:** The Authority operates the Airport System as a single enterprise fund with multiple cost centers to account for the costs of services. Costs are recovered in the form of charges to users for such services.

#### Note 2. Summary of Significant Accounting Policies

**Basis of accounting:** The Authority's financial statements are presented in accordance with accounting principles generally accepted in the United States (GAAP) for governmental entities as promulgated by the Governmental Accounting Standards Board (GASB). The accompanying financial statements are reported on the accrual basis of accounting, under which revenues are recognized when earned and expenses are recognized when incurred.

**Cash and cash equivalents:** The Authority classifies investments in short-term repurchase agreements and investments with original maturities of three months or less from the date of purchase as cash equivalents.

**Investments:** The Authority's investments are reported at fair value using quoted market price or other fair value techniques as required by GASB Statement No. 72, *Fair Value Measurements* (GASB 72). Interest and dividends are recognized when earned, realized gains and losses when sales occur, and unrealized gain or loss based on the change in fair value between reporting periods.

**Restricted assets and liabilities:** The trust agreement governing the Authority's revenue bonds (Trust Agreement) requires the segregation of certain assets into restricted accounts and limits their use to specific items as defined by the document. Current liabilities payable from restricted assets are the liabilities that are to be retired by the use of restricted assets. Unliquidated cash balances resulting from collections of passenger facility charges (PFC) and rental car facility charges (CFC) are also reported as restricted assets as their use is legally restricted.

**Net position flow assumptions:** In certain cases, the Authority may fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts reported as restricted net position and unrestricted net position, a flow assumption must be made about the order in which resources are considered to be applied. It is the Authority's policy to consider restricted resources to have been depleted before unrestricted resources.

**Accounts receivable:** Management considers the need for an allowance for doubtful accounts based on the expected collectability of outstanding balances. The Authority has determined that no allowance is necessary for fiscal year 2024.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 2. Summary of Significant Accounting Policies (Continued)

**Leases and Subscription-Based Information Technology Arrangements (SBITAs):** The Authority has lessor and lessee leases, as well as Subscription IT agreements.

##### i) Lessor

The Authority has entered into various leases with the tenants for the use of property, space and facilities at the Airport. Among these properties are the concession areas, restaurants and lounges, terminal areas, airside, rental car areas and commercial area rentals. For certain regulated leases and short-term leases, the Authority recognizes rental income based on the provisions of the lease agreement in the statement of revenues, expenses and changes in net position. For all other leases, the Authority recognizes a lease receivable and a deferred inflow of resources in the Statement of Net Position.

The lease receivable is measured at the present value of the lease payments expected to be received during the lease term. The deferred inflow of resources is measured as the value of the lease receivable in addition to any payments received at or before the commencement of the lease term that relate to future periods. Lease receivable is reduced as payments are received, applying principal against receivable and interest to revenue based on the amortization schedule. Deferred inflow is recognized as revenue on a straight-line basis over the life of the lease term.

The Authority uses the following estimates and judgments to measure the leases:

- Discount Rate: The Authority uses its incremental bonds borrowing rate to discount the expected lease receipts to present value based on the term of the leases.
- Lease Term: The lease term includes the non-cancelable lease period, plus: 1) periods for which the Authority has a unilateral option to extend and is reasonably certain to exercise such option, or 2) periods after an optional termination date if the Authority is reasonably certain not to exercise the termination option.
- Lease Receipts: Measurement of the lease receivable includes fixed payments, and as applicable, variable fixed in substance payments, residual value guarantee payments that are fixed in substance, and any lease incentives credited to the lessor.

##### ii) Lessee/Buyer

The Authority is a lessee for various leases of buses, equipment and other assets. The Authority also is a buyer of noncancellable subscription-based information technology arrangements (SBITAs) for the right-to-use information technology hardware and software. For leases and SBITAs with a maximum possible term of 12 months or less at commencement (short-term), the Authority recognizes expense based on the provisions of the lease agreement or SBITAs in the statement of revenues, expenses, and changes in net position. For all other leases and SBITAs, the Authority recognizes a lease liability or subscription IT software liability, respectively, and a right-to-use lease or subscription IT asset, respectively, in the statement of net position.

##### *Measurement of Lease Amounts*

At the commencement of a lease, the Authority initially measures the lease liability at the present value of payments expected to be made during the lease term.



## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### **Note 2. Summary of Significant Accounting Policies (Continued)**

Subsequently, the lease liability is reduced by the principal portion of lease payments made. The leased asset is initially measured at the amount of the lease liability, less lease payments made on or before the lease commencement date, plus any initial direct costs ancillary to placing the underlying asset into service, less any lease incentives received at or before the lease commencement date. Subsequently, the leased asset is amortized on a straight-line basis over the shorter of the lease term or the useful life of the underlying asset. A full month of amortization is calculated in the month the leased asset is placed in service. If the Authority is reasonably certain of exercising a purchase option contained in a lease, the leased asset is amortized over the useful life of the underlying asset. The leased asset activity is included in Note 6.

#### *Measurement of Subscription IT Amounts*

At subscription commencement, the Authority initially measures the subscription IT liability at the present value of payments expected to be made during the subscription term. Subsequently, the subscription IT liability is reduced by the principal portion of subscription payments made. The subscription IT asset is initially measured as the initial amount of the subscription IT liability, less subscription payments made at or before the subscription commencement date, less any vendor incentives received at or before the subscription commencement date, plus the capitalizable implementation costs. Subsequently, the subscription IT asset is amortized into right-to-use amortization expense on a straight-line basis over the shorter of the subscription term or the useful life of the underlying hardware or software.

The Authority uses the following estimates and judgments to measure the leases and SBITA contracts:

- Discount rate: The Authority uses its incremental bonds borrowing rate to discount the expected lease receipts to present value based on the term of the leases.
- Lease or subscription term: The lease or subscription term includes the noncancelable period of the lease or SBITA, plus periods covered by either an Authority or lessor/vendor unilateral option to 1) extend when it is reasonably certain to be exercised, or 2) terminate when it is reasonably certain not to be exercised. Periods in which the Authority and the lessor/vendor have an option to terminate or those that are covered by a bilateral option, where both parties must agree, are excluded from the lease or subscription term.
- Lease or subscription payments: Lease or subscription payments included in the measurement of the lease or SBITA liability are composed of fixed payments and purchase option prices that the Authority is reasonably certain to exercise.

The Authority monitors changes in circumstances that may require a remeasurement of a lease or SBITAs arrangement for lessor, lessee and buyer of IT subscriptions. When certain changes occur that are expected to significantly affect the amount of the lease receivable, or lease/SBITAs liability, the receivable or liability is remeasured, and a corresponding adjustment is made to the deferred inflows of resources for leasing transactions. Similarly, a corresponding adjustment is made to the leased or SBITAs asset.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 2. Summary of Significant Accounting Policies (Continued)

**Grants:** Grants received from federal and state governmental agencies that are restricted for the acquisition or construction of capital assets are recognized as capital contributions when eligibility requirements are met. Eligibility requirements are typically met when costs relating to such capital assets, which are reimbursable under the terms of the grants, have been incurred. Depreciation on assets acquired or constructed with government grant monies is included in depreciation and amortization in the accompanying statement of revenues, expenses and changes in net position. Funds received from the Federal Aviation Administration (FAA), the Transportation Security Administration (TSA), and Florida Department of Transportation (FDOT) that are used to partially offset security costs for the implementation of federally mandated security requirements and other related operating and maintenance costs are recorded separately from capital grants and are included as federal reimbursements in operating revenues in the statement of revenue, expenses and changes in net position.

**PFCs:** PFCs are imposed at \$4.50 per enplaned passenger, of which the Authority receives \$4.39. The remitting airline retains \$0.11 for administrative processing costs. PFCs are restricted for use on projects pre-approved by the FAA. PFCs are reported as capital contributions in the accompanying statement of revenues, expenses and changes in net position.

**CFCs:** CFCs are collected at \$5.95 per transaction day for current on-airport companies. In accordance with the CFC trust agreement, funds collected from the CFC trust agreement are to be used to: (1) fund a sinking fund for the payment of CFC revenue bonds, (2) fund a reserve fund for CFC revenue bonds, (3) pay other costs associated with the administration of the CFC revenue bonds, (4) to reimburse the Authority for its share of the operating and maintenance expenses of the automated people mover (APM), the debt service for bonds previously issued by the Authority, recovery of the Authority's costs of self-funded projects that were part of the Consolidated Rental Car Center (RCC), and (5) to fund a renewals and replacement fund for modifications, repairs and replacement of the RCC and APM.

If unliquidated CFC funds remain after the funding of the above eligible items, remaining funds shall be used to: (1) reimburse concessionaires up to 50% of the common area maintenance costs of the RCC, (2) reimburse the Authority for rental revenue recovery, and (3) held in surplus and used at the Authority's sole discretion for expansion and improvements of the RCC and other related capital projects. CFCs are reported as capital contributions in the accompanying statement of revenues, expenses and changes in net position.

**Debt insurance costs, bond discounts and premiums:** Debt insurance costs and bonds refunding deferred gain or loss are amortized using the declining balance method over the life of the issue. Bonds premiums and discounts are amortized using effective interest method in accordance with the GASB requirements. Debt issue costs other than insurance costs are expensed.

**Interest costs:** The Authority has expensed construction related interest costs as incurred. All interest cost incurred is reported as non-operating expense.

**Capital assets:** Capital assets are recorded at cost and are depreciated using the straight-line method over their estimated useful lives as follows:

	Years
Structures and Improvements	10-40
Runways, Taxiways and Aprons	10-30
Equipment, Furniture and Fixtures	3-15
Right-to-Use Leased Equipment	3-7
Right-to-Use IT Subscription	2-40

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 2. Summary of Significant Accounting Policies (Continued)

On an annual basis, the Authority evaluates the useful lives of capital assets and writes off net capitalized costs of assets with no estimated service utility in depreciation and amortization in the accompanying statement of revenues, expenses and changes in net position.

The Authority's Management periodically reviews its capital assets and considers impairment whenever indicators of impairment are present, such as when the decline in service utility of the capital asset is large in magnitude and the event or change in circumstance is outside the normal life cycle of the capital asset. No impairment on the Authority's capital assets have been recognized during the year ended September 30, 2024.

**Compensated absences:** Employees accrue annual leave in varying amounts are based upon length of service, hire date and work schedule per pay period. As of the last payday of the fiscal year, all leave remaining in excess of 256 hours (Police 269), can be purchased by the Authority up to 120 hours (Police 126 hours).

**Other post-employment benefits (OPEB):** The Authority obtains actuarial valuation reports for its postemployment benefit plan (other than pensions) and records the OPEB liability as required under GASB Statement No. 75, *Accounting and Financial Reporting for Post Employment Benefits Other Than Pensions* (GASB 75). Disclosure information required by GASB 75 is found in Note 12.

**Pensions:** In the statement of net position, liabilities are recognized for the Authority's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) Defined Benefit Plan and the Health Insurance Subsidy (HIS) and additions to/deductions from FRS's and HIS's fiduciary net position have been determined on the same basis as they are reported by the FRS and HIS plans. For this purpose, plan contributions are recognized as of employer payroll paid dates.

**Deferred outflows/inflows of resources:** This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The Authority reports amounts related to deferred losses on refunding of debt, pension and OPEB, in this section.

Deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Authority reports amounts related to deferred gains on refunding of debt, pension, OPEB and leases in this section.

**Operating revenues and expenses:** Operating revenues and expenses for enterprise funds are those that result from providing services and producing and delivering goods. It also includes all revenue and expenses not related to capital and financing, noncapital financing or investing activities.

Rentals and concession fees are generated from airlines, parking structures and lots, rental cars, fixed based operators, food and beverage, retail, advertising and other commercial tenants. Airline revenues are determined through the airlines rates, fees and charges that are based on the cost recovery rate making methodology calculation, pursuant to the Rate by Resolution. Leases are typically for terms from one or more years and generally require rental payments based on the volume of business, with specific minimum annual rental payments required. Rental revenue is recognized on a straight-line basis over the life of the respective leases, and concession revenue is recognized based on the greater of a percentage of reported concessions gross receipts activity or minimum annual guarantee (privilege fee) as well as a fixed premise and support space rental. Rental and concession revenues are recognized as operating revenue in the statement of revenues, expenses and changes in net position.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 2. Summary of Significant Accounting Policies (Continued)

**Non-operating revenues and expenses:** Non-operating revenues and expenses represent revenue and expense items that are not incurred from the normal user activity of the Authority. This classification includes interest earned on bank accounts, lease interest income, unrealized gain or loss on investments, and interest paid on debt service.

**Capital contributions:** Capital contributions consist primarily of grants and contributions from federal and state governmental agencies, PFCs and rental CFCs, as well as other contributions pertaining to acquisition of assets. Capital contributions resulting from grants are recognized as related project costs are incurred.

**Revenue classifications:** The components of the major operating revenue classifications are as follows:

*Passenger Airline Fees* – Fees for passenger aircraft landing, airline space rentals, bag handling, passenger transfer system, gate uses.

*Parking* – Automobile parking fees.

*Rental Cars* – Rent-a-car privilege fees and space rental.

*Concessions* – Privilege fees for the operation of terminal and airside complex concessions of food and beverage, general merchandise, duty-free store, hotel and other miscellaneous fees.

*Commercial Rentals* – Fees from aviation supporting facilities provided to tenants, rentals from non-aviation properties, including commercial real estate rentals, maintenance hangar and fuel farm.

*Ground Transportation* – Privilege and per-trip fees of limousine/cab and transportation network companies.

*Cargo* – Cargo space rentals, apron rentals and other grounds rental.

*General Aviation* – Fees from services for general aviation activities at Tampa International Airport and three auxiliary airports.

*SkyCenter* – Fees from non-aviation commercial office building rentals.

*Utilities Reimbursable and Others* – Reimbursements for utilities, insurance, fingerprinting services, other Operating and Maintenance expenses, and Fees from other rentals and miscellaneous incomes, including forfeiture income, sales of surplus assets, operating grants from the federal government for reimbursing securities at the Airport, as well as lease adjustments resulting from the adoption of GASB 87.

**Recently adopted accounting pronouncements:** GASB Statement No. 100, *Accounting Changes and Error Corrections—An Amendment of GASB Statement No. 62*, was issued in June 2022 and is effective for the Authority in fiscal year 2024. The primary objective of this statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent and comparable information for making decisions or assessing accountability. The adoption of this statement does not have a material impact on the Authority's financial statements.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 2. Summary of Significant Accounting Policies (Continued)

##### Recent accounting pronouncements:

GASB Statement No. 101, *Compensated Absences*, was issued in June 2022 and will be effective for the Authority in fiscal year 2025. The objective of this statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The Authority has reviewed the provisions of this statement and determined that its adoption is not expected to have a material impact on the financial position of the Authority.

GASB Statement No. 102, *Certain Risk Disclosures*, was issued in December 2023 and will be effective for the Authority in fiscal year 2025. This statement requires governments to disclose essential information about risks related to vulnerabilities due to certain concentrations or constraints. The Authority has reviewed the provisions of this statement and determined that its adoption is not expected to have a material impact on the financial position of the Authority.

GASB Statement No. 103, *Financial Reporting Model Improvements*, was issued in April 2023 and will be effective for the Authority in fiscal year 2026. The objective of this statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. This statement also addresses certain application issues. The Authority is currently evaluating the impacts of this statement on its financial statements.

GASB Statement No. 104, *Disclosure of Certain Capital Assets*, was issued in September 2024 and will be effective for the Authority in fiscal year 2026. The objective of this statement is to provide the users of government financial statements with essential information about certain types of capital assets. This statement requires certain types of capital assets to be disclosed separately in the capital asset note disclosures required by Statement No. 34, *Basic Financial Statements and Management Discussions and Analysis for State and Local Governments*. This statement also requires additional disclosures for capital assets held for sale. The Authority is currently evaluating the impacts of this statement on its financial statements.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### **Note 3. Rate Making Policy**

The Trust Agreement states the Authority, not taking into consideration any money received from federal and state grants, PFCs, CFCs, ad valorem taxes and certain other monies, will fix and establish or revise, as needed, rental rates and other charges for use of the services and facilities of the Airport System, which will be sufficient in each fiscal year to make payments and deposits, as required under the Trust Agreement. Currently, all bonds, excluding bonds payable from CFC collections, and outstanding debt of the Authority are issued under the Trust Agreement, and these covenants are reiterated in each official statement of bonds issued.

Effective October 1, 2020, the Authority approved the Tampa International Airport Airlines Rates, Fees and Charges Resolution (Resolution). The Airline Agreement and the Resolution incorporates the lease and use of the terminal building, Airsides A, C, E, F, any future airside buildings and the airfield at the Tampa International Airport. The Airline Agreement established a compensatory rate-making methodology where the airlines pay the Authority fees and charges based on the Authority's cost of providing facilities and services. The costs to be allocated to the Airlines include operating and maintenance expenditures, debt service, debt service coverage of 25%, Trust Fund minimum deposit requirements, and a return on investment for Authority funds used for capital projects. They also provide the Signatory Airlines with a net revenue sharing provision. The Resolution established a cost-recovery rate-making methodology with certain residual components at the airport along with one-year space rental agreements. Those carriers with space rental agreements are considered Signatory carriers.

As mentioned above, there is a revenue sharing provision for the Signatory Airlines of the net remaining revenues after the funding of operating expenses, debt service, Authority funded-capital, and a minimum \$10 million deposit to surplus for 10% of the proportional share of certain revenues as a percentage of the total revenues of the net remaining revenues. The amount shared under this provision for the year ended September 30, 2024 was \$5.00 million. The net revenue sharing is presented as a separate item after operating expenses on the statement of revenues, expenses and changes in net position. Depreciation and amortization are excluded from the rate making process.

#### **Note 4. Cash and Cash Equivalents and Investments**

Included in the Authority's cash balances are amounts deposited with commercial banks in interest bearing demand accounts. Each of these banks has been designated as a Qualified Public Depository by the State of Florida and participated in the State Collateral Pool (Pool). The Pool is a multiple financial institution pool with the ability to assess its members for collateral shortfalls if a member institution fails. Required collateral is defined under Chapter 280 of the Florida Statutes, Security for Public Deposits Act (the Public Deposit Act). Under the Public Deposit Act, the Authority's deposits in qualified public depositories are considered fully insured. The qualified public depository must pledge at least 50% of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance. Additional collateral, up to a maximum of 125%, may be required, if deemed necessary under the conditions set forth in the Public Deposit Act. Obligations pledged to secure deposits must be delivered to the State Treasurer or, with the approval of the State Treasurer, to a bank, savings association or trust company, provided a power of attorney is delivered to the State Treasurer.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 4. Cash and Cash Equivalents and Investments (Continued)

During fiscal year 2024, the Authority invested in the investment pools, including Florida Prime administered (Prime) by the Florida State Board of Administration (SBA), The Florida Cooperative Liquid Assets Securities System (FLCLASS), and Florida Government Investment Trust (FLGIT), which are allowed under its investment policy. Included in cash equivalents are deposits in these three investment pools. Florida Prime, FLCLASS, and FLGIT are similar to money market funds in which units are owned in the fund rather than the underlying investments. These investments are reported at amortized cost and meet the requirements of GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, as amended by GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, which establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. As of September 30, 2024, the Authority has a total balance of \$236.3 million in the investment pools.

At September 30, 2024, cash, cash equivalents and investments (in thousands), were as follows:

U.S. Treasury Securities	\$ 802,903
Certificate Deposit	<u>796</u>
Investments Subtotal	803,699
Cash in Deposit Accounts	<u>529,826</u>
Total Cash and Cash Equivalents and Investments	<u><u>\$ 1,333,525</u></u>
Reconciliation to Statement of Net Position:	
Cash and Cash Equivalents – Unrestricted	\$ 273,420
Cash and Cash Equivalents – Restricted	256,406
Investments – Unrestricted	175,599
Investments – Restricted	<u>628,100</u>
Total Cash and Cash Equivalents and Investments	<u><u>\$ 1,333,525</u></u>

The Authority is authorized to invest in securities as described in its investment policy and the Trust Agreement. The authorized investments are allowable under Florida Statute 218.415.

#### Interest Rate Risk

Interest rate risk is the risk that investments will lose value due to rising interest rates. The Authority's investment policy is designed to limit its exposure to interest rate risk, by placing the investment of current operating funds to maturities of less than one year. The Authority's investment policy also requires the investment portfolio to be structured to provide sufficient liquidity to pay obligations as they come due. To the extent possible, investment maturities are matched with known cash needs and anticipated cash flow requirements. Investments of other non-operating funds will have terms appropriate to the needs for funds. Additionally, maturity limitations for investments related to the issuance of debt are outlined in the Trust Agreement.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

#### Note 4. Cash and Cash Equivalents and Investments (Continued)

As of September 30, 2024, the Authority held the following investments (in thousands) as categorized below in accordance with GASB Statement No. 40, *Deposit and Investment Risk Disclosures*.

	Investment Maturities					Total
	Less Than 1 Year	1 to 5 Years	6 to 10 Years	11 to 15 Years		
Investment Type:						
U.S. Treasury Securities	\$ 310,145	\$ 442,475	\$ 50,283	\$ -	\$ 802,903	
Total	\$ 310,145	\$ 442,475	\$ 50,283	\$ -	\$ 802,903	

#### Credit Risk

Credit risk is the risk that a security or portfolio will lose some or all of its value due to a real or perceived change in the ability of the issuer to repay its debt. This risk is generally measured by the assignment of rating by a nationally recognized statistical rating organization. The Authority's Treasury Banking and Investment Policy P450 governs the Authority's investment strategy. In general, the policy's goal is to apply the prudent person rule: investments should be made with judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence would make, not for speculation, but for investment, considering the probable safety of the principal as well as the probable income to be derived. The Authority's policy requires the purchase of certain investments to meet specific rating requirements. Investments held in obligations of U.S. government agencies were rated AA+ by Fitch, Aaa by Moody's and AA+ by S&P. Funds invested in the Florida Prime and FLCLASS are rated AA+ by S&P. Funds invested with the FLGIT are rated AA+ by Fitch. The Federal Home Loan Banks' (FHL) debt securities (also known as consolidated obligations) are rated by both S&P Global Ratings (S&P) and Moody's Investors Service (Moody's). All long-term consolidated obligations issued by the FHL Banks are rated AA+ by S&P and Aaa by Moody's.

#### Custodial Credit Risk

The Authority's funds are held in bank deposits insured by the FDIC, U.S. Treasuries, investments collateralized by U.S. Treasuries, Federal Home Loan Bank Note and certificates of deposit. Investments are held in the name of the Authority. The Authority's banking and investment policy states that assets will be diversified to control the risk of loss.

#### Fair Value Measurement

The Authority categorizes its fair value measurements within the fair value hierarchy established by GASB 72. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets that a government can access at the measurement date; Level 2 inputs are inputs other than quoted prices included within Level 1 that are observable for the assets either directly or indirectly; Level 3 inputs are significant unobservable inputs.

The Authority has the following recurring fair value measurements as of September 30, 2024:

- U.S. Treasury securities of \$802.9 million are valued using bank quoted market prices (Level 1 inputs).



## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 5. Restricted Assets

The Trust Agreement, among other things, requires all airport revenues, excluding PFCs, CFCs, grants, bond proceeds and their earnings, and revenues from certain non-trust funded projects, be deposited in the Revenue Fund, the establishment of certain trust accounts, and defines the priority and flow of cash receipts. Certain of these trust accounts require specified balances and are restricted as to use. Bond proceeds issued for construction are held by a trustee appointed by the Authority per the bond trust agreements. Debt Service and Debt Reserve accounts are held by a trustee designated by the Trust Agreement and are pledged as collateral for debt service. A summary of the balances (in thousands) in these accounts as of September 30, 2024, is as follows:

Restricted for Debt Service:

Bond Principal, Interest and Redemption:

Sinking Fund	\$ 3,472
Bond Reserve Fund	150,179

Restricted to Acquisition of Property and Equipment:

Construction and Equipment Funds	562,384
	<u>716,035</u>

Other Restricted Funds:

Escrow and Forfeiture Deposits	497
Certificate Deposit for Owner Controlled Insurance Program Collateral	796
Passenger Facility Charges	124,540
Rental Car Customer Facility Charges	48,969
	<u>174,802</u>
Total Restricted Assets	<u>\$ 890,837</u>

The PFCs and CFCs reported in the above table are gross amounts collected or expected to be collected from passenger airlines and rental car customers.

# Hillsborough County Aviation Authority

## Notes to the Financial Statements

### Note 6. Leases and Subscription IT Arrangements

#### a) Lessor

The Authority has entered into various leases with the tenants for the use of property, space and facilities at the Airport. Among these properties are the concession areas, restaurants and lounges, stores, terminal areas, airside and rental car areas, as well as non-aviation related commercial rentals. For the purpose of the GASB 87 implementation, the Lessor Airport leases have been categorized as follows:

- GASB 87 Leases – Included
- GASB 87 Leases – Excluded – Regulated Leases
- GASB 87 Leases – Excluded – Short-Term Leases

#### GASB 87 Leases – Included

In accordance with GASB 87, the Authority recognizes a lease receivable and a deferred inflow of resources for leases that the Authority categorizes as GASB 87 – Included leases. In fiscal year 2024, a total of sixty-five (65) leases were identified as GASB 87 – Included leases, which are classified into seven groups based on their business functions. They are Rental Car Concessions (Eleven), Food and Beverage Concessions (Seven), General Merchandise Concessions (Five), Hotel (One), Commercial Real Estate leases (Eighteen), SkyCenter office space leases (11) and Other Concessions (Twelve). The incremental bonds borrowing rates ranged up to 4.31% based on the term of the leases and are used to discount the expected lease receipts to present value. Lease additions in fiscal year 2024 comprised two Rental Car leases, one each in Commercial Real Estate and SkyCenter office leases, and three Other Concessions leases. Conversely, during fiscal year 2024 two lease agreements expired – one each in Commercial Real Estate and Other Concessions, respectively.

GASB 87 lease activity for the year ended September 30, 2024 (in thousands) is presented as follows:

	Lease Receivable (PV)						Lease Receivable (PV)	
	Beginning Balance	Lease	Lease	Implied	Receivable		Ending Balance	Current Portion
	October 1, 2023	Additions	Termination	Interest Income	Reduction		September 30, 2024	Lease Receivable
Rental Car	\$ 161,915	\$ 156	\$ -	\$ 3,012	\$ (30,965)	\$	131,106	\$ 30,958
Commercial Real Estate	90,165	17,626	-	3,104	(4,651)		103,140	4,773
SkyCenter	72,207	1,029	-	2,552	(2,578)		70,658	2,804
Food and Beverage Concessions	78,510	-	-	1,597	(9,717)		68,793	10,156
General Merchandise Concessions	37,298	-	-	754	(4,903)		32,395	5,124
Hotel Concessions	20,949	-	-	751	(713)		20,236	739
Other Concessions	14,503	2,576	-	481	(3,611)		13,468	2,526
Total	\$ 475,547	\$ 21,387	\$ -	\$ 12,250	\$ (57,138)	\$	439,796	\$ 57,080

The Authority reported lease receivable addition of \$21.4 million, reduction of \$57.1 million, respectively, and interest income of \$12.2 million related to the lease revenue in FY2024.

At September 30, 2024, lease receivable is \$57.1 million and \$382.7 million for current and non-current assets, respectively.

# Hillsborough County Aviation Authority

## Notes to the Financial Statements

### Note 6. Leases and Subscription IT Arrangements (Continued)

The Authority reported deferred inflows increase of \$21.4 million during fiscal year 2024 as a result of the new lease additions, and recognized lease revenues of \$63.7 million as of September 30, 2024. These GASB 87 – included leases (in thousands) are summarized below:

	Deferred Inflows Beginning Balance October 1, 2024	Lease Additions	Lease Termination	Deferred Revenue Recognized	Deferred Inflows Ending Balance September 30, 2024
Rental Car	\$ 158,304	\$ 156	\$ -	\$ 31,692	\$ 126,768
Food and Beverage Concessions	75,326	-	-	10,684	64,642
General Merchandise Concessions	35,787	-	-	5,342	30,445
Hotel Concessions	20,295	-	-	1,002	19,293
Commercial Real Estate Leases	86,981	17,626	-	6,726	97,881
SkyCenter	71,369	1,029	-	4,547	67,851
Other Concessions	13,901	2,576	-	3,793	12,684
Total	\$ 461,963	\$ 21,387	\$ -	\$ 63,786	\$ 419,564

### GASB 87 Leases – Excluded – Regulated Leases and Short-Term Leases

In accordance with GASB 87, the Authority does not recognize a lease receivable and a deferred inflow of resources for regulated leases and short-term leases. Regulated leases are certain leases that are subject to external laws, regulations or legal rulings, e.g., the U.S. Department of Transportation and the Federal Aviation Administration, regulated aviation leases between airports and air carriers and other aeronautical users. The Authority includes commercial air carrier agreements, general aviation hangars and Fixed Base Operator (FBO) contracts as regulated leases. Short-term leases are certain leases that, at the commencement of the lease term, have a maximum possible term under the lease contract of 12 months (or less), including any options to extend, regardless of their probability.

Future minimum leases payments for regulated leases and short-term leases (in thousands) are as follows:

2025	\$ 57,568
2026	14,624
2027	14,240
2028	11,426
2029	8,688
2030-2034	27,832
2035-2039	12,623
2040-2054	920
	<u>\$ 147,920</u>

### b) Lessee and Subscription IT Arrangements

The Authority is a lessee for various leased vehicles, equipment and other assets as well as various software lease arrangements (SBITA).

A total of twenty right-to-use SBITA assets were identified during the course of the fiscal year ended September 30, 2024. These include long-term financial and operating software agreements. Terms are fixed and there are no variable payments.

# Hillsborough County Aviation Authority

## Notes to the Financial Statements

### Note 6. Leases and Subscription IT Arrangements (Continued)

Right-to-use leased assets and right-to-use subscription IT assets activity for the year ended September 30, 2024, are as follows (in thousands):

	October 1, 2023	Additions	Deductions	September 30, 2024
Right to use leased assets:				
Buses	\$ 847	\$ -	\$ -	\$ 847
Equipment	55	-	-	55
Other-Décor	187	-	-	187
Total right-to-use leased assets	1,089	-	-	1,089
Less accumulated amortization for:				
Leased Buses	317	211	-	528
Equipment	18	14	-	32
Other-Décor	92	48	-	140
Total accumulated amortization	427	273	-	700
Total leased assets, net:	662	273	-	935
SBITA Assets	8,650	4,116	-	12,766
Less: accumulated amortization	2,530	2,598	-	5,128
SBITA Assets, net	6,120	1,518	-	7,638
Total right-to-use leased assets and SBITA assets, net:	\$ 6,782	\$ 1,793	\$ -	\$ 8,575

### Note 7. Capital Assets

Capital asset activity for the year ended September 30, 2024 (in thousands) is summarized as follows:

	Balance October 1, 2023	Additions and Reclasses	Deletions and Reclasses	Balance September 30, 2024
Land	\$ 217,354	\$ -	\$ -	\$ 217,354
Construction in Progress	258,567	260,228	(186,447)	332,348
Equipment	77,839	16,999	(7,347)	87,491
Buildings and Improvements	3,758,659	175,920	(46,321)	3,888,258
	4,312,419	453,147	(240,115)	4,525,451
Less Accumulated Depreciation:				
Equipment	(57,333)	(9,770)	7,332	(59,771)
Buildings and Improvements	(1,886,518)	(166,347)	41,247	(2,011,618)
	(1,943,851)	(176,117)	48,579	(2,071,389)
Total Capital Assets – Net	\$ 2,368,568	\$ 277,030	\$ (191,536)	\$ 2,454,062

Bond issuance costs were approximately \$2.56 million during the year ended September 30, 2024. The amounts are included in Depreciation and Amortization in the accompanying statement of revenues, expenses and changes in net position.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 8. Debt and Other Non-Current Liabilities

##### Revenue Bonds

All senior revenue bonds issued by the Authority under the terms of the Senior Trust Agreement and supplements thereto are on parity with all outstanding senior revenue bonds. Senior revenue bonds are payable solely from revenues, as defined in the Senior Trust Agreement, after the payment of the cost of operation and maintenance expenses.

Subordinated bonds are issued by the Authority under Subordinated Trust Agreement and feature a pledge of PFC revenues backed by general airport revenues. Subordinated bonds are issued on equal parity with outstanding subordinated bonds. CFC bonds are issued under the CFC Trust Agreement with an exclusive pledge of CFC revenues derived from rental car transaction fees.

During the year ended September 30, 2024, serial revenue bonds in the amounts of \$51.7 million were redeemed. Total interest costs incurred on outstanding bonds during the year ended September 30, 2024 were \$71.4 million.

On July 24, 2024, The Authority issued the Tampa International Airport Senior Revenue Refunding Bonds 2024 Series A through a direct placement with Truist bank, in the principal amount of \$89.8 million. The 2024A Senior Bonds were issued at a rate ranging from 4.28% to 4.31%, with maturities from 2025 to 2027.

The 2024A Senior bonds total proceeds of \$91.0 million (including a release of reserve funds from refunded debt of \$1.26 million), were used to refund the 2015 Series A Senior Debt obligation in the amount of \$90.8 million and pay the issuance cost of \$200.9 thousand.

On August 22, 2024, the Authority issued the Tampa International Airport Revenue Bonds 2024 Series B (AMT), in the amount of \$463.0 million. The 2024 Series B Bond was issued at a rate ranging from 5.0% to 5.5% with maturities from 2027 to 2054.

The 2024 Series B Bond, with total proceeds of \$507.5 million (including a premium of \$44.5 million), was used to (i) finance a portion of the cost of 2024 projects, (ii) fund the deposit of \$13.6 million in the common Senior Reserve Account, and (iii) pay the cost of issuance of \$2.4 million.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 8. Debt and Other Non-Current Liabilities (Continued)

The total principal maturities and debt service requirements for all revenue bonds through the year 2054, as of September 30 (in thousands), are as follows:

Years Ending September 30:	Principal	Interest	Debt Service
2025	\$ 85,812	\$ 64,400	\$ 150,212
2026	99,237	68,528	167,765
2027	109,902	70,527	180,429
2028	58,895	83,286	142,181
2029	61,335	81,167	142,502
2030-2034	283,990	370,331	654,321
2035-2039	307,875	307,677	615,552
2040-2044	465,660	221,275	686,935
2045-2049	413,045	107,662	520,707
2050-2054	195,414	28,444	223,858
	<u>\$ 2,081,165</u>	<u>\$ 1,403,297</u>	<u>\$ 3,484,462</u>

# Hillsborough County Aviation Authority

## Notes to the Financial Statements

### Note 8. Debt and Other Non-Current Liabilities (Continued)

Revenue bond information and activity as of and for the years ended September 30, 2024 (in thousands) is presented below. All principal payments are due October 1, while interest on the fixed rate bonds is due semiannually on April 1 and October 1. Since all debt service payments required under the Trust Agreement are deposited with the Trustee as of September 1, it is the Authority's policy to record the October 1 principal and interest payments as of the close of business on September 30.

	Issuance Amount	Interest Rates	Bonds Payable at September 30	
			Serial Bonds	Maturing in Fiscal Year
Revenue and Revenue Refunding Bonds:				
2015A Senior	\$ 148,210	5.00%	\$ -	2027 – 2044
2017A Senior	54,665	2.56%	54,665	2028 – 2031
2018B Senior	32,175	2.57%	24,840	2025 – 2028
2018C Senior	26,665	3.25%	26,665	2029 – 2033
2018E Senior	140,120	5.00%	122,350	2025 – 2048
2018F Senior	160,855	5.00%	139,975	2025 – 2048
2021A Senior	31,400	1.14%	31,400	2025 – 2027
2022A Senior	263,760	4.00% – 5.00%	257,100	2025 – 2052
2022B Senior	111,390	4.00% – 5.00%	108,630	2025 – 2052
2024A Senior	89,745	4.28% to 4.31%	89,745	2025 – 2027
2024B Senior	462,975	5.00% to 5.50%	462,975	2027 – 2054
Subtotal Senior Bonds	<u>1,521,960</u>		<u>1,318,345</u>	
2018A PFC Subordinated	102,500	5.00%	102,500	2031 – 2048
2022A PFC Subordinated	348,105	2.036% – 3.858%	331,150	
Subtotal PFC Subordinated Bonds	<u>450,605</u>		<u>433,650</u>	
2015A CFC	88,975	5.00%	88,975	2041 – 2044
2015B CFC	294,350	3.901% – 5.25%	240,195	2025 – 2041
Subtotal CFC Bonds	<u>383,325</u>		<u>329,170</u>	
Total Bonds	<u>\$ 2,355,890</u>		2,081,165	
Unamortized Bond Premium – Net			<u>131,106</u>	
Total Revenue Bonds Payable			2,212,271	
Less Current Portion of Bonds Payable			<u>(85,812)</u>	
Long-Term Portion of Bonds Payable			<u>\$ 2,126,459</u>	

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### **Note 8. Debt and Other Non-Current Liabilities (Continued)**

Authority rate covenants under the Trust Agreement require that revenues in each fiscal year will be sufficient to pay all amounts required to be deposited in Reserve Fund, the Operation and Maintenance Fund and the Operating Reserve Fund and 125% of the annual debt service requirement for the senior lien bonds. The debt coverage is calculated at the end of fiscal year to determine the ratio, which must exceed a 1.25 times coverage requirement. The senior debt service coverage ratio was 3.79 in 2024.

Rate covenants under the Subordinated Trust Agreement are a two-part test. First, net revenues after the payment of senior lien debt plus pledged PFCs must equal at least 125% of the of the annual debt service on the subordinated lien debt. Secondly, overall combined net revenues and pledged PFCs must equal at least 115% of the combined annual debt service of the senior and subordinated lien bonds. The subordinated debt coverage ratios must exceed 1.25 and 1.15, respectively under these two tests. The subordinated debt coverage ratio under the first test was 7.31 in 2024. The subordinated debt coverage ratio under the second test was 3.10 in 2024.

The rate covenant under the CFC Trust Agreement requires that CFC collections must exceed 150% of the annual debt service requirement on the CFC lien bonds. Therefore, the CFC debt coverage ratio calculation must exceed 1.50 under this covenant. If CFC collections in a fiscal year do not result in meeting the rate covenant, the Authority may first utilize the one-time deposit in the CFC Deficiency Reserve until depletion at which the rental car companies operating at the RCC are obligated to pay the Authority the incremental amount required to satisfy the covenant. In addition, the amount equal to 25% of the CFC Debt Service may be transferred from the CFC Surplus and be applied towards the coverage requirement. The CFC debt coverage ratio was 1.68 in 2024.

The Authority has made pledges of certain revenue streams as collateral for the principal and interest payments of their revenue bonds. The Authority's pledged revenues are as follows:

Operating revenues less operating and maintenance expenses (net revenues) have been pledged as collateral for the senior revenue bonds. The total amount of the pledge is equal to the remaining principal and interest payments of \$2,263.8 million. The Authority recognized \$231.0 million in net revenues during 2024 and made principal and interest payments on senior revenue bonds of \$60.9 million.

PFC revenues have been pledged as collateral for the subordinated revenue bonds. The total amount of the pledge is equal to the remaining principal and interest payments of \$693.1 million. The Authority recognized \$48.4 million of PFC revenues during 2024 and made principal and interest payments on subordinated revenue bonds of \$30.4 million.

CFC revenues have been pledged as collateral for the CFC revenue bonds. The total amount of the pledge is equal to the remaining principal and interest payments of \$532.0 million. The Authority recognized \$43.3 million in gross CFC revenues during 2024 and made principal and interest payments on CFC revenue bonds of \$26.6 million.



## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 8. Debt and Other Non-Current Liabilities (Continued)

##### Right-to-Use Lease Liabilities

The net present value of the Authority's minimum for future lease payments for non-cancelable leases, as of September 30, 2024, is as follows (in thousands):

Years Ending September 30:	Principal	Interest	Total
2025	\$ 277	\$ 5	\$ 282
2026	121	1	122
	<u>\$ 398</u>	<u>\$ 6</u>	<u>\$ 404</u>

##### Right to Use Subscription IT Liabilities

The net present value of the Authority's minimum future subscription payments for non-cancelable SBITAs as of September 30, 2024, is as follows (in thousands):

Years Ending September 30:	Principal	Interest	Debt Service
2025	\$ 2,319	\$ 245	\$ 2,564
2026	1,890	172	2,062
2027	1,102	112	1,214
2028	970	75	1,045
2029	87	53	140
2030-2034	486	214	700
2035-2039	584	116	700
2040-2044	247	15	262
	<u>\$ 7,685</u>	<u>\$ 1,002</u>	<u>\$ 8,687</u>

##### Bank Notes

The Authority has a revolving credit agreement not to exceed \$100,000,000 with Truist Bank.

Total interest expenses incurred on the bank note during the year ended September 30, 2024 were \$200,000. As of September 30, 2024, there was no outstanding balance for bank note.

# Hillsborough County Aviation Authority

## Notes to the Financial Statements

### Note 8. Debt and Other Non-Current Liabilities (Continued)

Bonds, bank notes and other non-current liability information and activity (in thousands) for the year ended September 30, 2024, are summarized as follows:

	Balance October 1, 2023	Additions	Refunded	Paydowns	Balance September 30, 2024	Amount Due within One Year
Senior Bonds	\$ 882,450	\$ 552,720	\$ (88,585)	\$ (28,240)	\$ 1,318,345	\$ 61,702
PFC Subordinated Bonds	447,300	-	-	(13,650)	433,650	13,930
CFC Bonds	338,970	-	-	(9,800)	329,170	10,180
Total Bonds and Notes Payable	1,668,720	552,720	(88,585)	(51,690)	2,081,165	85,812
Compensated Absences	5,427	196	-	(32)	5,591	1,603
Environmental Liabilities	265	350	-	(450)	165	165
Right-to-Use-Lease Liabilities	671	-	-	(272)	399	277
Right to Use Subscription IT Liabilities	6,076	4,117	-	(2,507)	7,686	2,319
Pension Liabilities	78,016	-	-	(5,671)	72,345	-
Other Post Employment Benefits	5,197	389	-	-	5,586	-
Total Other Liabilities	\$ 95,652	\$ 5,052	\$ -	\$ (8,932)	\$ 91,772	\$ 4,364

### Other Non-Current Liabilities

This line item consists of compensated absences, lease liabilities, pollution remediation obligations, pension and OPEB as listed in the above activity table.

As required by GASB Statement No. 49, *Accounting and Financial Reporting for Pollution Remediation Obligations* (GASB 49), the Authority recognizes certain remediation obligations in the financial statements. There are several sites on airport property requiring the establishment of liabilities under GASB 49. The Authority's Planning and Development staff, working in conjunction with outside environmental specialists and the Florida Department of Environmental Protection and other government agencies, developed detailed plans and cost estimates of the pollution remediation liabilities associated with these sites. The total estimated and recorded liabilities for the sites at September 30, 2024 are \$165 thousand and are included with accrued expenses in the statement of net position.

### Compensated Absences

The Authority provides for compensated absences to its employees through employee benefit programs. Under the programs, employees are provided compensated absences for sick and vacation time, as well as related retirement amounts. Expected amounts that will be paid out in the subsequent fiscal year are recorded as accrued expenses in the statement of net position. Amounts expected to be paid out past the subsequent fiscal year are included with other non-current liabilities in the statement of net position.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 9. Contributions

The Authority has received capital contributions by means of federal and state grants, PFC and other sources (in thousands) are as follows for the year ended September 30, 2024:

PFCs	\$	48,401
Federal Airport Improvement Program (AIP) Grants		26,949
State Grants		58,249
Federal Reimbursements		1,235
CFCs - Net		30,186
Total Capital Contributions	\$	<u>165,020</u>

CFC collections prior to revenue recognition and applicable operating and maintenance expense offsets were \$43.3 million in 2024.

#### Note 10. Defined Benefit Pension Plans

##### Background

The FRS was created by Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the Authority are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. An annual comprehensive financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report and other relevant information, is available from the Florida Department of Management Services' web site ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

The Authority's pension expense totaled \$9.02 million for both the FRS and HIS for the fiscal year ended September 30, 2024.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 10. Defined Benefit Pension Plans (Continued)

##### Florida Retirement System Pension Plan

###### Plan Description

The FRS is a cost-sharing multiple-employer defined benefit pension plan, with a DROP available for eligible employees. The general classes of membership are as follows:

- *Regular Class* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers Class* – Members who hold specified elective offices in local government.
- *Senior Management Service Class (SMSC)* – Members in senior management level positions.
- *Special Risk Class* – *Members who are special risk employees, such as law enforcement officers, meet the criteria to qualify for this class.*

Employees enrolled in the FRS prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the FRS on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service, except for members classified as special risk who are eligible for normal retirement benefits at age 55 or at any age after 25 years of service. All members enrolled in the FRS on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service, except for members classified as special risk who are eligible for normal retirement benefits at age 60 or at any age after 30 years of service. Employees enrolled in the FRS may include up to 4 years of credit for military service toward creditable service. The FRS also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The FRS provides retirement, disability, death benefits and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the FRS to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 96 months after electing to participate. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

Benefits under the FRS Plan are computed on the basis of age and/or years of service, average final compensation and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in line of duty or regular disability and survivors' benefits. The following chart shows the percentage value for each year of service credit earned as of September 30, 2024.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 10. Defined Benefit Pension Plans (Continued)

Class, Initial Enrollment and Retirement Age/Years of Service:	% Value
Regular Class members initially enrolled before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement up to age 63 or up to 31 years of service	1.63
Retirement up to age 64 or up to 32 years of service	1.65
Retirement up to age 65 or up to 33 years of service	1.68
Regular Class members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement up to age 66 or up to 34 years of service	1.63
Retirement up to age 67 or up to 35 years of service	1.65
Retirement up to age 68 or up to 36 years of service	1.68
Elected County Officers	3.00
Senior Management Service Class	2.00
Special Risk Regular	
Service from December 1, 1970 through September 30, 1974	2.00
Service on and after October 1, 1974	3.00

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%.

#### Contributions

The Florida Legislature establishes contribution rates for participating employers and employees. Effective July 1, 2011, all FRS Plan members (except those in DROP) are required to make 3% employee contributions on a pre-tax basis. The contribution rates attributable to the Authority as of September 30, 2024, were applied to employee salaries as follows: Regular 13.63%, Special Risk 32.79%, Senior Management Service 34.52% and DROP participants 21.13%. The Authority's contributions to the FRS were \$7.5 million for the fiscal year ended September 30, 2024. This allocation is in addition to a required employee contribution of 3% of gross compensation for each member class (excluding DROP participants).

#### Pension Costs

At September 30, 2024, the Authority reported a liability of \$51 million for its proportionate share of the FRS net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an annual actuarial valuation as of July 1, 2024. The Authority's proportion of the net pension liability was based on the Authority's contributions received by FRS during the measurement period for employer payroll paid dates from July 1, 2023 through June 30, 2024, relative to the total employer contributions received from all of FRS's participating employers. At June 30, 2024, the Authority's proportion was 0.1319%.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

#### Note 10. Defined Benefit Pension Plans (Continued)

For the year ended September 30, 2024, the Authority recognized pension expense of \$8.1 million for its proportionate share of FRS's pension expense. In addition, the Authority reported its proportionate share of FRS's deferred outflows of resources and deferred inflows of resources from the following sources (in thousands):

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Economic Experience	\$ 5,155	\$ -
Changes in Actuarial Assumptions	6,993	-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	-	(3,391)
Changes in Proportion and Differences Between Authority Contributions and Proportionate Share of Contributions	1,264	(1,440)
Authority Contributions Subsequent to the Measurement Date	1,778	-
Total	<u>\$ 15,190</u>	<u>\$ (4,831)</u>

Deferred outflows of \$1.78 million related to pensions resulting from Authority contributions to the FRS subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized as a decrease in collective pension expense as follows (in thousands):

Years Ending June 30:	Amount
2025	\$ (760)
2026	8,256
2027	602
2028	28
2029	454
	<u>\$ 8,580</u>

#### Actuarial Assumptions

The total pension liability in the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40% per year
Salary Increases	3.50% Average, Including Inflation
Investment Rate of Return	6.70%, Net of pension plan investment expense including inflation

Mortality rates were based on PUB-2010 tables with projection scale MP-2021.

# Hillsborough County Aviation Authority

## Notes to the Financial Statements

### Note 10. Defined Benefit Pension Plans (Continued)

The long-term expected rate of return on pension plan investments was not based on historical returns but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation, as outlined in the FRS investment policy, and best estimates of arithmetic and geometric real rates of return for each major asset class as of June 30, 2024, is summarized in the following table:

Asset Class	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1%	3.3%	3.3%	1.1%
Fixed Income	29%	5.7%	5.6%	3.9%
Global Equity	45%	8.6%	7.0%	18.2%
Real Estate	12%	8.1%	6.8%	16.6%
Private Equity	11%	12.4%	6.2%	28.4%
Strategic Investments	2%	6.6%	6.1%	8.7%
Totals	100%			

### Discount Rate

The long-term expected rate of return assumption of 6.70% consists of two components: an inferred real (in excess of inflation) return of 4.20% and a long-term average annual inflation assumption of approximately 2.40% as adopted in October 2024 by the FRS Actuarial Assumption Conference. In the opinion of the FRS consulting actuary both components and the overall 6.70% return assumption were determined to be reasonable and appropriate per Actuarial Standards of Practice. The 6.70% reported investment return assumption is the same as the investment return assumption chosen by the 2023 FRS Actuarial Assumption Conference for funding policy purposes.

### Pension Liability Sensitivity

The following presents the Authority's proportionate share of the net pension liability as for the FRS, calculated using the discount rate disclosed in the preceding paragraph, as well as what the Authority's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate (in thousands):

Description	2024		
	1% Decrease	Current Discount Rate	1% Increase in Discount Rate
FRS Plan Discount Rate	5.70%	6.70%	7.70%
Authority's Proportionate Share of the FRS Plan Net Pension Liability	\$ 89,745	\$ 51,021	\$ 18,582

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### **Note 10. Defined Benefit Pension Plans (Continued)**

##### **Pension Plan Fiduciary Net Position**

Detailed information about the FRS fiduciary's net position is available in a separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report. That report may be obtained through the Florida Department of Management Services website at <http://www.dms.myflorida.com>.

##### ***Retiree Health Insurance Subsidy Program***

##### **Plan Description**

The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of state-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

##### **Benefits Provided**

For the fiscal year ended June 30, 2024, eligible retirees and beneficiaries received a monthly HIS payment of \$7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$45 and a maximum HIS payment of \$225 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

##### **Contributions**

The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the periods October 1, 2023 through June 30, 2024 and from July 1, 2024 through September 30, 2024, respectively, the contribution rate was 2.00% of payroll pursuant to section 112.363, Florida Statutes. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled. The Authority's contributions to the HIS Plan were \$1.21 million for the year ended September 30, 2024.

##### **Pension Costs**

At September 30, 2024, the Authority reported a liability of \$21.3 million for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by annual actuarial valuations as of July 1, 2023. The Authority's proportion of the net pension liability was based on the Authority's contributions received during the measurement period for employer payroll paid dates from July 1 through June 30, relative to the total employer contributions received from all participating employers. At June 30, 2024, the Authority's proportion was 0.1421%.



# Hillsborough County Aviation Authority

## Notes to the Financial Statements

### Note 10. Defined Benefit Pension Plans (Continued)

For the year ended September 30, 2024, the Authority recognized pension expense of \$954 thousand for its proportionate share of HIS's pension expense. In addition, the Authority reported its proportionate share of HIS's deferred outflows of resources and deferred inflows of resources from the following sources (in thousands):

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Economic Experience	\$ 206	\$ (41)
Changes in Actuarial Assumptions	377	(2,524)
Net Difference Between Projected and Actual Earnings on HIS Program Investments	-	(7)
Changes in Proportion and Differences Between Authority Contributions and Proportionate Share of Contributions	818	(1,298)
Authority Contributions Subsequent to the Measurement Date	283	-
Total	<u>\$ 1,684</u>	<u>\$ (3,870)</u>

Deferred outflows of \$283 thousand related to pensions resulting from Authority contributions to the FRS Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized as an increase (decrease) in pension expense as follows (in thousands):

Years Ending June 30:	Amount
2025	\$ (401)
2026	(494)
2027	(720)
2028	(503)
2029	(274)
Thereafter	(77)
	<u>\$ (2,469)</u>

### Actuarial Assumptions

The total pension liability in the July 1, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.4% per year
Salary Increases	3.50% including inflation
Municipal Bond Index Rate	3.93%

Mortality rates were based on the Generational PUB-2010 with projection scale MP-2021.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 10. Defined Benefit Pension Plans (Continued)

##### Discount Rate

The discount rate used to measure the total HIS Plan pension liability for September 30, 2024 was 3.93%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the FRS Actuarial Assumption Conference.

##### Pension Liability Sensitivity

The following presents the Authority's proportionate share of the net pension liability for the HIS Plan, calculated using the discount rate disclosed in the preceding paragraph, as well as what the Authority's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate (in thousands):

Description	2024		
	1% Decrease	Current Discount Rate	1% Increase in Discount Rate
HIS Plan Discount Rate	2.93%	3.93%	4.93%
Authority's Proportionate Share of the HIS Plan Net Pension Liability	\$ 24,274	\$ 21,324	\$ 18,874

##### Pension Plan Fiduciary Net Position

Detailed information about the HIS Plan's fiduciary's net position is available in a separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report. That report may be obtained through the Florida Department of Management Services website at <http://www.dms.myflorida.com>.

#### Note 11. Defined Contribution Plan

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Annual Comprehensive Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS. Authority employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the FRS. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Allocations to the investment member's accounts during the 2023-2024 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, were as follows: Regular class 11.57%, Special Risk class 30.73% and Senior Management class 32.46%. These allocations include a required employee contribution of 3.00% of gross compensation for each member class.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 11. Defined Contribution Plan (Continued)

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the FRS is transferred to the Investment Plan, the member must have the years of service required for FRS vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Non-vested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS or remain in the Investment Plan and rely upon that account balance for retirement income.

The Authority's Investment Plan pension expense totaled \$2.04 million for the year ended September 30, 2024. Employee contributions to the Investment Plan totaled \$455 thousand for the year ended September 30, 2024.

#### Note 12. Other Post Employment Benefits (OPEB)

In accordance with Florida Statutes, Section 112.0801, the Authority provides for a continuation of group health insurance to retirees and eligible dependents contingent upon meeting certain service and age requirements. The Authority has chosen pay-as-you-go funding and as such does not issue a separate financial report for the OPEB plan.

##### (a) Description of OPEB Plan

In addition to pension benefits, the Authority offers other post-employment benefits of health, dental and life insurance. Employees that retire under the FRS have the option to continue to participate in the group insurance plans of the Authority. The retirees and their dependents are offered the same coverage as is provided to current employees. The plan is a single employer defined benefit healthcare plan self-funded by the Authority through the health care insurance provider.

#### Funding Policy

The Authority does not accumulate assets to pay benefits but rather finances the program on a pay-as-you-go basis. Under the self-funded medical program, retirees are required to pay the same monthly premium cost that is applicable to the active employee, less a subsidy of \$7.50 times the number of years continuously employed with the Authority at the time of retirement. The maximum amount of the subsidy is \$225 per month. This subsidy totaled \$60,840 in fiscal year 2024. The retiree and dependents may also participate in the dental and life insurance plans, but must pay the full cost of the premiums associated with these plans. Employees are eligible for a flat \$10,000 life insurance benefit upon retirement, which reduces to \$5,000 at age 70. If a retiree does not participate in these plans upon retirement, he or she is not eligible to participate in the future. Below is a summary of the Health Plan's membership as of September 30, 2024:

Plan Membership	September 30, 2024
Active	660
Retired	336

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### Note 12. Other Post Employment Benefits (OPEB) (Continued)

##### **(b) Measurement of Total OPEB Liability**

The Authority's total OPEB liability was determined using the following measurement date and actuarial assumptions as of September 30, 2024:

Measurement Date	September 30, 2024
Actuarial Valuation Date	October 1, 2023
Salary Increase Rate	3.0% per annum
Health Care Cost Trend Rate:	
Pre-65 years old	7.00%
65 years and older	7.00%
Discount Rate	3.97%
	Pub-2010 projected forward using most recent SOA Mortality Improvement Scale MP-2021
Mortality Tables used	

The changes in the assumptions during the fiscal year ended September 30, 2024, reflect the changes in the discount rate, which was decreased from 4.06% to 3.97%. The source utilized to establish the discount rates is the Bond Buyer 20-Bond General Obligation Index. The health care cost trend assumptions are used to project the cost of health care in future years. The following trends were derived based on the prescribed interest rate methodology under GASB 74/75 using an average of two 20-year municipal bond indices (e.g., S&P Municipal Bond 20 Year High Grade Rate Index – 4.06% and Fidelity GO AA 20 Year 3.88%) as of September 30, 2024.

##### **(c) Changes in the Total OPEB Liability**

Changes in the total OPEB liability for the fiscal year ended September 30, 2024, based on the measurement date, are as follows (in thousands):

Balance, beginning of year	\$ 5,197
Changes for the year:	
Service Cost	277
Interest Cost	200
Changes in assumptions or other inputs	231
Benefit payments	(319)
Net change	389
Balance, end of year	\$ 5,586

##### **(d) OPEB Expenses**

OPEB expense recognized by the Authority for the fiscal year ended September 30, 2024 was \$354,058.

# Hillsborough County Aviation Authority

## Notes to the Financial Statements

### Note 12. Other Post Employment Benefits (OPEB) (Continued)

#### (e) OPEB Deferred Outflows and Inflows of Resources

At September 30, 2024, the Authority reported deferred outflows of resources and deferred inflows of resources as follows (in thousands):

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 753	\$ (891)
Changes of assumptions/inputs	833	(1,745)
	<u>\$ 1,586</u>	<u>\$ (2,636)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows (in thousands):

Years Ending September 30:	Deferred Outflows (Inflows)
2025	\$ (123)
2026	(123)
2027	(123)
2028	(123)
2029	(123)
Thereafter	(435)
	<u>\$ (1,050)</u>

#### (f) Sensitivity of the Total OPEB Liability to Changes in the Health Care Cost Trend Rate and Discount Rate

##### Health Care Cost Trend Sensitivity

The following presents the total OPEB liability of the Authority, as well as what the Authority total OPEB liability would be if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates (in thousands):

	Health Care Cost Trend	Total OPEB Liability		
		1% Decrease	Current Rate	1% Increase
As of September 30, 2024	3.97%	<u>\$ 4,750</u>	<u>\$ 5,586</u>	<u>\$ 6,680</u>

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

#### Note 12. Other Post Employment Benefits (OPEB) (Continued)

##### Discount Rate Sensitivity

The following presents the total OPEB liability of the Authority, as well as what the Authority total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rates:

	Discount Rate	Total OPEB Liability		
		1% Decrease	Current Rate	1% Increase
As of September 30, 2024	3.97%	\$ 6,520	\$ 5,586	\$ 4,847

#### Note 13. Risk Management

The Authority has developed risk mitigation strategies for loss prevention to address exposure to various risks. One of those risk mitigation strategies is the purchase of commercial insurance for losses related to torts and other liabilities, theft of, damage to and destruction of assets, natural disasters and workers' compensation. There were no settlements in excess of the insurance coverage in any of the three prior fiscal years.

The Authority provides a group health self-insurance plan for its retirees, employees and eligible dependents. The Authority is liable for the uninsured risk of loss under the plan. The Authority's liability is estimated by management in consultation with external insurance professionals. A summary of the liability for the self-insurance plan (in thousands) as of September 30, 2024 and 2023, is presented below:

	2024	2023
Liability, beginning of the fiscal year	\$ 855	\$ 384
Current year claims and changes in estimates	14,437	12,056
Claims paid during the year	(14,888)	(11,585)
Liability, end of the fiscal year	\$ 404	\$ 855

The liability for the self-insurance plan is included in accrued expenses in the statement of net position.

#### Note 14. Commitments and Contingencies

##### Construction and Maintenance Contracts

In connection with the Authority's ongoing maintenance programs, long-term maintenance contracts have been executed for services that are incomplete. These contracts are typically cancelable by either party with advance notice ranging from 30 to 180 days. The Authority also has entered into contracts and agreements totaling approximately \$2.20 billion for construction, engineering services, land acquisition and equipment, approximately \$287 million of which remains unspent.

##### Contingencies

The Authority is involved in litigation and claims as defendant or plaintiff arising in the ordinary course of operations. In the opinion of management, based on the advice of counsel, the range of potential recoveries or liabilities will not materially affect the financial position of the Authority.

Hillsborough County Aviation Authority

Notes to the Financial Statements

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**Note 14. Commitments and Contingencies (Continued)**

The grant revenue amounts received are subject to audit and adjustment. If any expenditures are disallowed by the grantor agency as a result of such an audit, any claim for reimbursement would become a liability of the Authority. In the opinion of management, all grant expenditures are in compliance with the terms of the grant agreements and applicable federal laws and regulations.

**Concentration of Revenues**

The Authority leases facilities to the airlines and to other businesses to operate concessions at the Authority. For the fiscal year ended September 30, 2024, revenues realized from the following sources exceeded 5% of the Authority's total operating revenues:

Southwest Airlines Co.	8.2%
Delta Air Lines, Inc.	5.4%
American Airlines, Inc.	5.1%

The three airlines listed above represented 57.2% of the enplanements in 2024.

**Note 15. Related-Party Transactions**

The Authority considers the City of Tampa and Hillsborough County to be related parties due to the Mayor of the City of Tampa and a County Commissioner being members of governance of both entities. The City of Tampa and Hillsborough County provide certain services to the Authority including firefighting personnel and utilities, as well as renting hangar facilities and ground area at the Airport. The Authority received rental revenues of \$494,900 during the year ended September 30, 2024. The total expense incurred by the Authority during the year ended September 30, 2024 were \$10.8 million.

**Note 16. Subsequent Events**

The Authority has evaluated subsequent events through March 27, 2025, the date on which the financial statements were available to be issued.

Hurricane Milton made landfall on October 11, 2024 as a category 3 hurricane and caused wind and flood damage in the Tampa Bay region. At this time, the Authority is unable to accurately estimate the total expense for repairs needed as a result of the hurricane. No adjustment to the financial statements has been made for this subsequent event.

In January 2025, President Trump signed executive orders that could potentially impact federal financial assistance. Federal agencies have been tasked with reviewing federal programs to ensure alignment with these orders. The Authority receives federal grants and payments that could be subject to the aforementioned executive orders. The Authority does not believe any loss of funding would be material to its financial statements; however, the implications of these executive orders are not fully known at the date these financial statements were issued. For fiscal year ending September 30, 2024, the Authority recognized federal financial assistance totaling \$27 million. Grant receivables associated with federal grants were \$2.4 million as of September 30, 2024, of which all has been collected subsequent to year-end. Management is actively monitoring the situation and assessing the potential effects on the Authority's financial statements.

## Hillsborough County Aviation Authority

### Notes to the Financial Statements

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#### **Note 16. Subsequent Events (Continued)**

Among these new policies and executive orders is also the Fair and Reciprocal Plan, which is designed to evaluate and impose reciprocal tariffs on various countries, as well as the America First Trade Policy. The Authority is in the process of evaluating the impact of these new policies and tariffs, in particular with regards to the Airside D construction project, which will take a number of years to complete. Due to the current unsettled state of tariffs to be imposed, the Authority has determined that the impact is indeterminate at this time, and therefore no adjustments to the financial statements have been made for this subsequent event.



**Hillsborough County Aviation Authority**  
**Required Supplementary Information (Unaudited)**

**Schedule of Changes in Total OPEB Liability**  
**Last Ten Fiscal Years\***  
**(in thousands)**

	2024	2023	2022	2021	2020	2019	2018	2017
Total OPEB Liability								
Service Cost	\$ 277	\$ 282	\$ 274	\$ 276	\$ 338	\$ 261	\$ 251	\$ 326
Interest Cost	200	205	117	116	182	225	202	184
Differences between expected and actual experience	-	-	928	-	(1,509)	-	-	-
Changes in assumptions	231	(31)	(1,537)	42	(279)	1,190	(375)	(430)
Benefit payments	(319)	(160)	(127)	(280)	(296)	(288)	(225)	(171)
<b>Net Change in total OPEB liability</b>	<b>389</b>	<b>296</b>	<b>(345)</b>	<b>154</b>	<b>(1,564)</b>	<b>1,388</b>	<b>(147)</b>	<b>(91)</b>
Total OPEB liability – beginning	5,197	4,901	5,246	5,093	6,657	5,269	5,416	5,507
Total OPEB liability – ending	<u>\$ 5,586</u>	<u>\$ 5,197</u>	<u>\$ 4,901</u>	<u>\$ 5,247</u>	<u>\$ 5,093</u>	<u>\$ 6,657</u>	<u>\$ 5,269</u>	<u>\$ 5,416</u>
Covered payroll	\$ 57,980	\$ 53,392	\$ 51,837	\$ 54,412	\$ 52,572	\$ 45,142	\$ 43,615	\$ 42,141
Total OPEB Liability as a percentage of covered payroll	10%	10%	9%	10%	10%	15%	12%	13%

\*Note: This schedule is to be built prospectively until it contains ten years of data. However until a full 10-year trend is compiled, the Authority will present information for only those years for which information is available.

**Schedule of the Authority's Proportionate Share of the Net Pension Liability**  
**Florida Retirement System Pension Plan**  
**Last Ten Fiscal Years\***  
**(In Thousands)**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Authority's Proportion of the Net Pension Liability	0.131890%	0.136087%	0.132226%	0.129367%	0.133187%	0.130367%	0.121263%	0.118371%	0.118844%	0.113335%
Authority's Proportionate Share of the Net Pension Liability	\$ 51,021	\$ 54,227	\$ 49,199	\$ 9,772	\$ 57,725	\$ 44,897	\$ 36,525	\$ 35,013	\$ 30,008	\$ 14,639
Authority's Covered Payroll	\$ 46,955	\$ 46,869	\$ 42,612	\$ 39,894	\$ 40,458	\$ 39,416	\$ 35,907	\$ 34,772	\$ 33,815	\$ 31,413
Authority's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Its Covered Payroll	108.66%	115.70%	115.46%	24.50%	142.68%	113.91%	101.72%	100.69%	88.74%	46.60%
Plan Fiduciary Net Position as a Percentage of the total Pension Liability	83.70%	82.38%	82.89%	96.40%	78.85%	82.61%	84.26%	83.89%	84.88%	92.00%

\*The Amounts Presented for Each Fiscal Year were Determined as of June 30.

**Schedule of Authority Contributions**  
**Florida Retirement System Pension Plan**  
**Last Ten Fiscal Years\***  
**(In Thousands)**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Contractually Required Contribution	\$ 7,538	\$ 6,605	\$ 5,821	\$ 5,027	\$ 4,627	\$ 4,186	\$ 3,544	\$ 3,093	\$ 3,122	\$ 2,795
Contributions in Relation to the Contractually Required Contribution	(7,538)	(6,605)	(5,821)	(5,027)	(4,627)	(4,186)	(3,544)	(3,093)	(3,122)	(2,795)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Authority's Covered Payroll	\$ 47,178	\$ 45,640	\$ 43,531	\$ 39,990	\$ 40,485	\$ 40,126	\$ 36,628	\$ 35,305	\$ 36,326	\$ 31,966
Contributions as a Percentage of Covered Payroll	15.98%	14.47%	13.37%	12.57%	11.43%	10.43%	9.68%	8.76%	8.59%	8.74%

\*The Amounts Presented for Each Fiscal Year were Determined as of September 30.

**Schedule of the Authority's Proportionate Share of the Net Pension Liability**  
**Retiree Health Insurance Subsidy Program**  
**Last Ten Fiscal Years\***  
**(In Thousands)**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Authority's Proportion of the Net Pension Liability	0.142147%	0.149793%	0.145224%	0.141012%	0.146476%	0.145753%	0.135788%	0.130843%	0.130356%	0.121545%
Authority's Proportionate Share of the Net Pension Liability	21,324	23,789	15,382	17,297	17,884	16,308	\$ 14,372	\$ 13,990	\$ 15,192	\$ 12,396
Authority's Covered Payroll	\$ 61,842	\$ 59,995	\$ 54,212	\$ 50,182	\$ 51,321	\$ 49,425	\$ 44,495	\$ 42,127	\$ 39,634	\$ 37,218
Authority's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Its Covered Payroll	34.48%	39.65%	28.37%	34.47%	34.85%	33.00%	32.30%	33.21%	38.33%	33.31%
Plan Fiduciary Net Position as a Percentage of the total Pension Liability	4.80%	4.12%	4.81%	3.56%	3.00%	2.63%	2.15%	1.64%	0.97%	0.50%

\*The Amounts Presented for Each Fiscal Year were Determined as of June 30.

Note: Information is required to be presented for 10 years. However, until a full 10-year trend is compiled, the Authority will present information for only those years for which information is available.

**Schedule of Authority Contributions**  
**Retiree Health Insurance Subsidy Program**  
**Last Ten Fiscal Years\***  
**(In Thousands)**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Contractually Required Contribution	1,213	1,013	899	826	\$ 849	\$ 827	\$ 750	\$ 707	\$ 699	\$ 509
Contributions in Relation to the Contractually Required Contribution	(1,213)	(1,013)	(899)	(826)	(849)	(827)	(750)	(707)	(699)	(509)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Authority's Covered Payroll	\$ 62,349	\$ 59,395	\$ 54,992	\$ 50,395	\$ 51,267	\$ 50,321	\$ 45,479	\$ 43,025	\$ 42,986	\$ 37,942
Contributions as a Percentage of Covered Payroll	1.95%	1.71%	1.64%	1.64%	1.66%	1.64%	1.65%	1.64%	1.63%	1.34%

\*The Amounts Presented for Each Fiscal Year were Determined as of September 30.

## OTHER INFORMATION

**HILLSBOROUGH COUNTY AVIATION AUTHORITY**  
**SCHEDULE OF BONDS ISSUED, REDEEMED AND OUTSTANDING**  
**YEAR ENDED SEPTEMBER 30, 2024**  
**(IN THOUSANDS, UNAUDITED)**

<b>Revenue Bond Issue</b>	<b>Original Issuance</b>	<b>Redeemed in Prior Years</b>	<b>Refunded in Prior Years</b>	<b>Redeemed In Current Year</b>	<b>Refunded in Current Year</b>	<b>Outstanding September 30, 2024</b>
2015A Senior	\$ 148,210	\$ -	\$ 59,625	\$ -	\$ 88,585	\$ -
2017A Senior	54,665	-	-	-	-	54,665
2015A CFC	88,975	-	-	-	-	88,975
2015B CFC	294,350	44,355	-	9,800	-	240,195
2018B Senior	32,175	-	-	7,335	-	24,840
2018C Senior	26,665	-	-	-	-	26,665
2018E Senior	140,120	12,010	-	5,760	-	122,350
2018F Senior	160,855	14,130	-	6,750	-	139,975
2018A Subordinated	102,500	-	-	-	-	102,500
2021A Senior	31,400	-	-	-	-	31,400
2022A Senior	263,760	715	-	5,945	-	257,100
2022B Senior	111,390	310	-	2,450	-	108,630
2022A Subordinated	348,105	3,305	-	13,650	-	331,150
2024A Senior	89,745	-	-	-	-	89,745
2024B Senior	462,975	-	-	-	-	462,975
<b>Total</b>	<b>\$ 2,355,890</b>	<b>\$ 74,825</b>	<b>\$ 59,625</b>	<b>\$ 51,690</b>	<b>\$ 88,585</b>	<b>\$ 2,081,165</b>

**HILLSBOROUGH COUNTY AVIATION AUTHORITY  
REVENUE FUND  
SCHEDULE OF CASH AND INVESTMENT TRANSACTIONS  
YEAR ENDED SEPTEMBER 30, 2024 (UNAUDITED)  
(IN THOUSANDS)**

	Depository Account	Account
Balance, October 1, 2023	\$ 18,242	\$ 3,124
Receipts:		
Revenue	316,958	-
Parking	87,811	-
Pre-Book Parking	14,612	-
Interest	360	13
Canine and LEO Reimbursements	129	-
Transfers from:		
CFC Fund	5,998	-
Reserve Fund	4,800	-
Investment Pool	4,020	-
Ground Transportation	355	-
Bagge Grant	268	-
Intrafund Transfers and Other Deposits	3,645	-
Total Available	<u>457,198</u>	<u>3,137</u>
Disbursements:		
Sales Taxes	(9,729)	-
Transfers to:		
Operations and Maintenance Fund	(191,745)	-
Surplus	(125,491)	-
Sinking Fund	(66,917)	-
Customer Facility Charges	(43,248)	-
Operating Reserve	(1,593)	-
Skycenter Reserve	(259)	-
Net Investment Activity	-	(2,590)
Total Disbursements	<u>(438,982)</u>	<u>(2,590)</u>
	<u>\$ 18,216</u>	<u>\$ 547</u>

**HILLSBOROUGH COUNTY AVIATION AUTHORITY  
SINKING FUND  
SCHEDULE OF CASH AND INVESTMENT TRANSACTIONS  
YEAR ENDED SEPTEMBER 30, 2024 (UNAUDITED)  
(IN THOUSANDS)**

	Interest Account	Principal Account
Balance, October 1, 2023	\$ 526	\$ 1,260
Receipts:		
Interest	73,278	835
Maturity/Sale	-	52,579
Transfers from:		
Revenue Fund	38,677	28,240
PFCs	16,739	13,650
CFCs	16,800	9,800
Other Transfers and Costs	-	-
Total Receipts	<u>146,020</u>	<u>106,364</u>
Disbursements:		
Transfers to:		
Debt Service-Interest	(70,719)	(51,690)
Debt Service Paid from Revenue Fund	(38,676)	(28,237)
Debt Service Paid from PFCs	(16,800)	(13,649)
Debt Service Paid from CFCs	(16,738)	(9,798)
Other Transfers and Costs	(1,064)	(1,542)
Total Disbursements	<u>(143,997)</u>	<u>(104,916)</u>
Balance, September 30, 2024	<u>\$ 2,023</u>	<u>\$ 1,448</u>

**HILLSBOROUGH COUNTY AVIATION AUTHORITY  
OPERATING AND MAINTENANCE FUND  
SCHEDULE OF CASH AND INVESTMENT TRANSACTIONS  
YEAR ENDED SEPTEMBER 30, 2024 (UNAUDITED)  
(IN THOUSANDS)**

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Balance, October 1, 2023	\$ 11,110
Receipts:	
Transfers from:	
Revenue Fund	191,745
Surplus	8,165
CFC	3,853
CFC Surplus	3,183
Capital Improvement Fund	2,288
Other Interfund Transfers – Net	2,143
Interest	215
Intrafund Transfers and Other Deposits	589
Total Available	<u>223,291</u>
Disbursements:	
Disbursements - Payroll	(69,521)
Disbursements - Non Personnel Operating Expenses	(61,237)
Transfer to Imprest Fund	(52,333)
Transfer to Self Insurance	(13,089)
Contribution to Florida Retirement System	(11,938)
Other Fund Transfers:	
Transfer from FL Class	(4,000)
Airlines Settlement	(743)
Payflex	(166)
Total Disbursements	<u>(213,027)</u>
Balance September 30, 2024	<u>\$ 10,264</u>



**HILLSBOROUGH COUNTY AVIATION AUTHORITY  
RESERVE FUND  
SCHEDULE OF CASH AND INVESTMENT TRANSACTIONS  
YEAR ENDED SEPTEMBER 30, 2024  
(IN THOUSANDS)**

Balance, October 1, 2023	\$ 139,225
Receipts:	
Interest	4,625
Net Maturity & Purchases	11,128
Total Available	<u>154,978</u>
Disbursements:	
Transfers to:	
Revenue Fund	(800)
Total Disbursements	<u>(800)</u>
Balance, September 30, 2024	<u>\$ 154,178</u>

Investment Detail

	<u>Due Date</u>	<u>Amortized Cost</u>	<u>Fair Value</u>
T-Note	8/15/25	\$ 5,425,780	\$ 5,377,931
T-Note	9/30/25	12,574,711	12,469,279
T-Note	2/15/26	5,984,268	6,044,849
T-Note	8/15/26	6,626,610	6,647,287
T-Note	5/15/27	4,030,078	4,121,804
T-Note	8/15/27	11,816,793	11,769,394
T-Note	2/15/28	31,430,533	32,120,880
T-Note	8/15/28	27,483,395	27,342,209
T-Note	5/15/30	31,659,895	30,349,300
		<u>\$ 137,032,063</u>	<u>\$ 136,242,933</u>

**HILLSBOROUGH COUNTY AVIATION AUTHORITY  
SURPLUS FUND  
SCHEDULE OF CASH AND INVESTMENT TRANSACTIONS  
YEAR ENDED SEPTEMBER 30, 2024 (UNAUDITED)  
(IN THOUSANDS)**

Cash Balance, October 1, 2023	\$ 27,052
Investments:	
Certificate Deposit Balance	772
Investments	237,444
Total Cash and Investment Balance, October 1, 2023	<u>265,268</u>
Receipts:	
Transfer from Revenue Fund	125,491
Investments	26,772
Transfer from CFC Fund	3,848
Interest	761
Total Available	<u>422,140</u>
Disbursements:	
Transfer to CIF	(69,825)
Transfer to O&M	(8,165)
Net Skycenter Activity	(5,570)
Transfer to Equipment Fund	(2,680)
Transfer to Imprest Fund	(1,341)
Other Costs	(605)
Total Disbursements	<u>(88,186)</u>
Balance, September 30, 2024	<u><u>\$ 333,953</u></u>

Investment Detail as of 9/30/24	Due Date	Amortized Costs	Fair Value
Cash	n/a	\$ 54,385	\$ 54,385
Certificate Deposit	Dec-26	796	796
Investment Pool	n/a	121,974	121,974
Treasury Bills	02/2025	15,822	15,822
Treasury Bills	03/2025	9,885	9,885
Treasury Bills	08/2025	9,920	9,920
Treasury Bills	09/2025	35,806	35,806
Treasury Bills	10/2026	10,188	10,188
Treasury Bills	04/2027	20,435	20,435
Treasury Bills	08/2027	14,991	14,991
Treasury Bills	05/2028	19,815	19,815
Treasury Bills	02/2030	19,934	19,934
		<u>279,566</u>	<u>279,566</u>
Total Cash and Investments as of 9/30/2024		<u><u>\$ 333,953</u></u>	<u><u>\$ 333,953</u></u>

**HILLSBOROUGH COUNTY AVIATION AUTHORITY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
AND STATE FINANCIAL ASSISTANCE  
YEAR END SEPTEMBER 30, 2024  
(In Thousands)**

<b>Federal Grantor/Pass-Through Grantor/ Program or Cluster Title</b>	<b>Contract/ Grant Number</b>	<b>Federal Assistance Listing Number</b>	<b>Total Federal Expenditures</b>
US Department of Transportation:			
Federal Aviation Administration:			
Airport Improvement Program			
	3-12-0078-69	20.106	\$ 98
	3-12-0078-73	20.106	10
	3-12-0078-75	20.106	(101)
	3-12-0078-78	20.106	285
	3-12-0078-79	20.106	1,959
	3-12-0078-80	20.106	4,202
	3-12-0078-81	20.106	6,998
	3-12-0078-82	20.106	7,858
	3-12-0097-40	20.106	5,554
	3-12-0097-41	20.106	85
Total U.S. Department of Transportation and Total Airport Improvement Program Funding			<u>26,948</u>
U.S. Department of Justice			
Federal Forfeiture Sharing	N/A	16.922	<u>206</u>
Total U.S. Department of Justice and Total Federal Forfeiture Sharing			<u>206</u>
Total Expenditures of Federal Awards			<u>\$ 27,154</u>

(Continued)

# HILLSBOROUGH COUNTY AVIATION AUTHORITY

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE YEAR END SEPTEMBER 30, 2024 (In Thousands)

State Grantor/Pass-Through Grantor/ Project Title	Contract/ Grant Number	CSFA Number	Total State Expenditures
Florida Department of Transportation: Aviation Grant Programs			
	G1Z47/FM436809-1	55.004	\$ 8
	G2668/FM436832-1	55.004	739
	G1Z11/FM436834-1	55.004	124
	G1T31/FM438709-1	55.004	72
	GQ273/FM438711-1	55.004	754
	G2598/FM438713-1	55.004	71
	G1T30/FM438715-1	55.004	19
	G1T29/FM438753-1	55.004	42,996
	G1Z12/FM440562-1	55.004	105
	G2706/FM440564-1	55.004	58
	GOV20/FM442095-1	55.004	2,249
	G2T38/FM444218-1	55.004	2,352
	G2Q75/FM444474-1	55.004	438
	G2T37/FM444479-1	55.004	77
	G2U18/FM444480-1	55.004	68
	G1Z45/FM444775-1	55.004	108
	G2D60/FM446801-1	55.004	2,794
	G1L16/FM446919-1	55.004	114
	G1K87/FM446920-1	55.004	1,551
	G1V68/FM447220-1	55.004	110
	G2F41/FM448026-1	55.004	2,238
	G2M40/FM448737-1	55.004	441
	G2377/FM448841-1	55.004	359
	G2132/FM452901-1	55.004	13
	G2133/FM452904-1	55.004	288
	G2M66/FM453455-1	55.004	23
	G2N20/FM453596-1	55.004	20
	G2P45	55.004	60
Total Florida Department of Transportation and Total Aviation Grant Programs			58,249
Total State Financial Assistance			\$ 58,249
Total of Expenditures of Federal Awards and State Financial Assistance			\$ 85,403

(Concluded)

See notes to schedule of expenditures of federal awards and state financial assistance.

## Hillsborough County Aviation Authority

### Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance

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#### **Note 1. Basis of Presentation**

The accompanying schedule of expenditures of federal awards and state financial assistance (the Schedule) includes the federal and state award activity of Hillsborough County Aviation Authority (the Authority) under programs and projects of the federal and state government for the year ended September 30, 2024. The information is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and Chapter 10.550, *Rules of the Florida Auditor General* (Chapter 10.550). Because the Schedule presents only a selected portion of the operations of the Authority, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Authority.

#### **Note 2. Summary of Significant Accounting Policies**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and Chapter 10.550, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

#### **Note 3. Subrecipients**

The Authority did not make sub-awards of federal awards or state financial assistance during the year ended September 30, 2024.

#### **Note 4. Pass-Through Grantors**

The Authority did not receive any federal awards from pass-through grantors during the year ended September 30, 2024.

#### **Note 5. Indirect Cost Rate**

The Authority has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

## **COMPLIANCE REPORTS**

**Report on Internal Control Over Financial Reporting and on Compliance  
and Other Matters Based on an Audit of Financial Statements Performed  
in Accordance with *Government Auditing Standards***

**Independent Auditor's Report**

Members of the Board of Directors  
Hillsborough County Aviation Authority

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the Hillsborough County Aviation Authority (the Authority) as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Authority's financial statements, and have issued our report thereon dated March 27, 2025.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*RSM VS LLP*

Tampa, Florida  
March 27, 2025



**Report on Compliance for Each Major Federal Program and State Financial Assistance Project  
and Report on Internal Control Over Compliance Required by the Uniform Guidance  
and State of Florida Chapter 10.550, *Rules of the Auditor General***

**Independent Auditor's Report**

Members of the Board of Directors  
Hillsborough County Aviation Authority

**Report on Compliance for Each Major Federal Program and State Financial Assistance Project**

***Opinion on Each Major Federal Program and State Financial Assistance Project***

We have audited Hillsborough County Aviation Authority's (the Authority) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and in the State of Florida's *Department of Financial Services' State Projects Compliance Supplement* that could have a direct and material effect on each of the Authority's major federal programs and state financial assistance projects for the year ended September 30, 2024. The Authority's major federal programs and state financial assistance projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state financial assistance projects for the year ended September 30, 2024.

***Basis for Opinion on Each Major Federal Program and State Financial Assistance Project***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*); the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and the State of Florida Chapter 10.550, *Rules of the Auditor General* (Chapter 10.550). Our responsibilities under those standards, the Uniform Guidance and Chapter 10.550 are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program and state financial assistance project. Our audit does not provide a legal determination of the Authority's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Authority's federal programs and state projects.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Authority's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550 will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Authority's compliance with the requirements of each major federal program and state financial assistance project as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Authority's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Authority's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Report on Internal Control Over Compliance***

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit, we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550. Accordingly, this report is not suitable for any other purpose.

*RSM VS LLP*

Tampa, Florida  
March 27, 2025

## Hillsborough County Aviation Authority

### Schedule of Findings and Questioned Costs Year Ended September 30, 2024

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#### I – Summary of Independent Auditor's Results

##### Financial Statements

Type of report the auditor issued on whether the financial statements were prepared in accordance with GAAP:

Internal control over financial reporting:

Material weakness(es) identified?

Significant deficiency(ies) identified?

Noncompliance material to financial statements noted?

Unmodified

_____	Yes	_____ X _____	No
_____	Yes	_____ X _____	None Reported
_____	Yes	_____ X _____	No

##### Federal Awards

Internal control over major federal programs:

Material weakness(es) identified?

Significant deficiency(ies) identified?

Type of auditor's report issued on compliance for major federal programs:

Unmodified

_____	Yes	_____ X _____	No
_____	Yes	_____ X _____	None Reported

Any audit findings disclosed that are required to be reported in accordance with Section 2 CFR 200.516(a)?

_____	Yes	_____ X _____	No
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Identification of major federal programs:

Assisted Listing Number(s)  
20.106

Name of Federal Program or Cluster  
Airport Improvement Program

Dollar threshold used to distinguish between type A and type B programs:

\$ 814,636

Auditee qualified as low-risk auditee?

_____ X _____	Yes	_____	No
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##### State Financial Assistance

Internal control over major state projects:

Material weakness(es) identified?

Significant deficiency(ies) identified?

Type of auditor's report issued on compliance for major state projects:

Unmodified

_____	Yes	_____ X _____	No
_____	Yes	_____ X _____	None Reported

Any audit findings disclosed that are required to be reported in accordance with Chapter 10.550, Rules of the Auditor General?

_____	Yes	_____ X _____	No
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Identification of major project(s):

CSFA Number  
55.004

Name of State Program or Project  
Aviation Grant Programs

Dollar threshold used to distinguish between type A and type B project:

\$ 1,747,471

**Hillsborough County Aviation Authority**

**Schedule of Findings and Questioned Costs (Continued)**  
**Year Ended September 30, 2024**

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**II – Financial Statement Findings**

No matters to report.

**III – Findings and Questioned Costs for Federal Awards and State Financial Assistance**

No matters to report.

**Hillsborough County Aviation Authority**

**Summary Schedule of Prior Audit Findings  
Year Ended September 30, 2024**

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The prior year federal and state Single Audits disclosed no findings, and no uncorrected or unresolved findings exist from prior Single Audits.

**Report on Compliance for Passenger Facility Charge Program  
and Report on Internal Control over Compliance in Accordance  
with *Passenger Facility Charge Audit Guide for Public Agencies***

**Independent Auditor's Report**

Members of the Board of Directors  
Hillsborough County Aviation Authority

**Report on Compliance for the Passenger Facilities Charge Program**

***Opinion on Compliance for the Passenger Facilities Charge Program***

We have audited Hillsborough County Aviation Authority's (the Authority) compliance with the types of compliance requirements described in the *Passenger Facility Charge Audit Guide for Public Agencies*, issued by the Federal Aviation Administration (the Guide) that could have a direct and material effect on its passenger facility charge (PFC) program for the year ended September 30, 2024.

In our opinion, the Authority complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the PFC program for the year ended September 30, 2024.

***Basis for Opinion on Compliance for the Passenger Facilities Charge Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), and the Guide. Our responsibilities under those standards, the Uniform Guidance and the Guide are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the PFC program. Our audit does not provide a legal determination of the Authority's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Authority's PFC program.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Authority's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Guide will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Authority's compliance with the requirements referred to above.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Guide, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Authority's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Authority's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Guide, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Report on Internal Control Over Compliance***

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit, we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.



The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Guide. Accordingly, this report is not suitable for any other purpose.

**Restriction on Use**

This report is intended solely for the information and use of management of the Authority, the Authority Board members, and the Federal Aviation Administration and is not intended to be and should not be used by anyone other than these specified parties.

*RSM VS LLP*

Tampa, Florida  
March 27, 2025

**Hillsborough County Aviation Authority**

**Schedule of Passenger Facility Charges (PFC) Collected and Expended  
Year Ended September 30, 2024  
(In Thousands)**

Quarter Ended	Beginning Balance Unliquidated PFCs	PFC Collections	Interest Earned	Expenditures	Adjustment	Ending Balance Unliquidated PFCs
December 31, 2023	\$ 340,746	\$ 11,856	\$ 1,254	\$ (7,597)	\$ (235,504)	\$ 110,755
March 31, 2024	110,755	12,555	1,248	(7,597)	(5,915)	111,046
June 30, 2024	111,046	12,871	1,382	(7,597)	(61,015)	56,687
September 30, 2024	56,687	11,240	1,421	(7,597)	63,009	124,760

See accompanying notes to schedule.

## Hillsborough County Aviation Authority

### Notes to Schedule of Passenger Facility Charges Collected and Expended Year Ended September 30, 2024

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#### **Note 1. General**

The accompanying Schedule of Passenger Facility Charges (PFC) Collected and Expended (the Schedule) presents the activity of the PFC program of the Hillsborough County Aviation Authority (the Authority) for the year ended September 30, 2024. All PFC collected and expended are included in the accompanying schedule. Because the Schedule presents only a select portion of the operations of the Authority, it is not intended to and does not present the financial position, change in net position or cash flows of the Authority.

#### **Note 2. Basis of Accounting**

The Schedule is prepared on the cash basis of accounting. Under the cash basis, expenditures are recognized when paid rather than when the obligation is incurred and receipts are recorded when cash is received rather than when earned. However, the Authority's financial statements are prepared on the accrual basis of accounting, and such transactions are recorded in the financial statements when revenue is earned, or expenses are incurred. The information in this Schedule is presented in accordance with the requirements of the *Passenger Facility Charge Audit Guide for Public Agencies* issued by the Federal Aviation Administration in September 2000. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

## Hillsborough County Aviation Authority

### Schedule of Findings and Questioned Costs Passenger Facility Charges Program Year Ended September 30, 2024

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#### I – Summary of Independent Auditor’s Results

##### *Schedule of Passenger Facility Charges (PFC) Collected and Expended (Schedule)*

Type of report the auditor issued on whether the financial statements were prepared in accordance with the cash basis of accounting:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

\_\_\_\_\_ Yes        X   No

Significant deficiency(ies) identified?

\_\_\_\_\_ Yes        X   None Reported

Noncompliance material to Schedule noted?

\_\_\_\_\_ Yes        X   No

##### *Passenger Facility Charge Program*

Internal control over the program:

Material weakness(es) identified?

\_\_\_\_\_ Yes        X   No

Significant deficiency(ies) identified?

\_\_\_\_\_ Yes        X   None Reported

Type of auditor’s report issued on compliance for the program:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with Passenger Facility Charges Audit Guide for Public Agencies?

\_\_\_\_\_ Yes        X   No

#### II – Financial Statements Findings

No matters to report.

#### III – Findings and Questioned Costs for the Program

No matters to report.

#### IV – Status of Prior Year Audit Findings

There were no prior year findings.

**Hillsborough County Aviation Authority**

**Summary Schedule of Prior Audit Findings  
Passenger Facility Charges Program  
Year Ended September 30, 2024**

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The prior year program specific audit disclosed no significant findings, and no significant uncorrected or unresolved findings exist from prior program specific audits.

**Management Letter Required By  
Chapter 10.550 of the Rules of the  
Auditor General of the State of Florida**

RSM US LLP

To the Members of the Board of Directors  
Hillsborough County Aviation Authority

***Report on the Financial Statements***

We have audited the financial statements of the Hillsborough County Aviation Authority (the Authority) as of and for the year ended September 30, 2024, and issued our report thereon dated March 27, 2025.

***Auditor's Responsibility***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

***Other Reporting Requirements***

We have issued our Independent Auditor's Report on Internal Control over Financing Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*, Independent Auditor's Report on Compliance for Each Major Federal Program and State Financial Assistance Project and Report on Internal Control Over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated March 27, 2025, should be considered in conjunction with this management letter.

***Prior Audit Findings***

Section 10.554(1)(i)1, Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In that regard, there were no recommendations made in the preceding financial audit report.

***Official Title and Legal Authority***

Section 10.554(1)(i)4, Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The specific legal authority that established the Authority is disclosed in Note 1 of the financial statements.

***Financial Condition and Management***

Section 10.554(1)(i)5a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Authority has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined the Authority did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to sections 10.554(1)(i)5b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Authority. It is management's responsibility to monitor the Authority's financial condition, and our financial condition assessment was based in part on representations made by management and the review of the financial information provided by the same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

### **Specific Information**

As required by Section 218.39(3)(c), *Florida Statutes*, and Section 10.554(1)(i)6, *Rules of the Auditor General*, the Authority reported:

- a. The total number of district employees compensated in the last pay period of the district's fiscal year as 663.
- b. The total number of independent contractors to whom nonemployee compensation was paid in the last month of the district's fiscal year as 35.
- c. All compensation earned or awarded to employees, whether paid or accrued, regardless of contingency as \$80,567,099.
- d. All compensation earned or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency as \$87,437,094.
- e. Each construction project with a total cost of at least \$65,000 approved by the district that is scheduled to begin on or after October 1 of the fiscal year being reported, together with the total expenditures for such project as shown below:

Project #	Project Name	Approved Budget	Expenditures 10/1/23 thru 9/30/24
6971 24	MT LED UPGRADE PH2	2,208,200	1,744,406
7140 24	AIR CARGO & FEDEX REHAB	1,781,100	476,572
7210 24	VDF APRON C,T/W C&F, R/W 18-36	14,462,900	438,793
7215 24	PARCS EQUIPMENT REPLACEMENT	9,284,000	41,608
7225 24	FY24 CUPPS ENHANCEMENTS	1,000,000	517,934
7230 24	FY24 ITS CAPITAL COMMODITY	3,000,000	2,137,554
7235 24	TPF R/W 4-22&18-36&NAVIDS	1,221,000	177,369
7240 24	FY24 ARFF VEHICLE	1,761,785	6,854
7250 24	FY24 MAINT & TENANT CONTING	703,800	148,231
7255 24	A/S A AIRLINE & TSA REHAB	262,800	5,457
7265 24	DEPARTURE DRIVE REHABILITATION	1,934,600	225,196
7270 24	ARFF STATION & HVAC REHAB	1,287,100	99,799
7275 24	MT LOUNGE CHAIR REPLACEMENT	526,000	390,141
7280 24	ALL AIRPORTS TREE TRIMMING	4,718,000	322,754
7285 24	GA HANGAR & TERMINAL REHAB	2,588,900	33,494
7290 24	FY24 TAMPA FUEL COMMITTEE	1,128,400	741,368
7295 24	A/S F & MT CARPET REPLACEMENT	336,000	210,276
7310 24	A/S E COOLING TOWER REFURB	1,728,200	398,202
7315 24	FY24 LIDAR AIRPORT INSTALL	5,000,000	1,339,972
7320 24	FIRE ALARM SYSTEM UPGRADE PH1	1,789,400	504,719
8515 24	WESTSIDE CHECK BAGGAGE SCREEN	11,330,300	1,438,969
8520 24	FY24 TPA REAL ESTATE DEVELOP	4,097,000	260,764
		<u>72,149,485</u>	<u>11,660,432</u>

- f. A budget variance based on the budget adopted under Section 189.016(4), *Florida Statutes*, before the beginning of the fiscal year being reported if the district amends a final adopted budget under Section 189.016(6), *Florida Statutes*, as shown below:



Schedule 1

**FISCAL YEAR 2024 - Q4 ENDED September 30, 2024**  
**ACTUAL OPERATING RESULTS VERSUS BUDGET (UNAUDITED)**

**Summary Results**

(dollars in thousands)

	FY2024 YTD		Variance FY24 YTD Actual Vs. Budget	
	Actual	Budget	Dollars	Percent
Revenues	\$ 427,923	\$ 408,632	\$ 19,291	4.7%
Net Operating Expenses	186,312	191,745	5,433	2.8%
Funds Available for Debt Service	\$ 241,611	\$ 216,888	\$ 24,723	11.4%
Net Debt Service	61,734	61,948	214	0.3%
Funds Available	179,877	154,940	24,937	16.1%
Estimated Airline Revenue Sharing	(4,997)	(3,951)	(1,046)	-26.5%
Estimated Airline Settlement	(1,238)	-	(1,238)	-100.0%
Funds Available for ASIP, Capital & Reserves	<u>\$ 173,642</u>	<u>\$ 150,988</u>	<u>\$ 22,654</u>	<u>15.0%</u>
Cost Per Enplaned Passenger	<u>\$ 10.22</u>	<u>\$ 10.18</u>	<u>\$ (0.04)</u>	<u>-0.4%</u>

**Purpose of This Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*RSM VS LLP*

Tampa, Florida  
March 27, 2025



**Independent Accountant's Report on Compliance with  
Local Government Investment Policies**

Members of the Board of Directors  
Hillsborough County Aviation Authority

We have examined the Hillsborough County Aviation Authority's (the Authority) compliance with the local government investment policy requirements of Section 218.415, *Florida Statutes*, during the period October 1, 2023 to September 30, 2024. Management of the Authority is responsible for the Authority's compliance with the specific requirements. Our responsibility is to express an opinion on Authority's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Authority complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Authority complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination of the Authority's compliance with the specified requirements.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

In our opinion, the Authority complied, in all material respects, with the aforementioned requirements of Section 218.415, *Florida Statutes*, during the period October 1, 2023 to September 30, 2024.

This report is intended solely for the information and use of the Florida Auditor General, the Authority Board members, and applicable management and is not intended to be, and should not be, used by anyone other than these specified parties.

**RSM US LLP**

Tampa, Florida  
March 27, 2025